

# Finance & Tax Committee

Friday, March 10, 2006 8:30 AM – 12:00 PM 404 HOB

**MEETING PACKET** 



# The Florida House of Representatives

# **Fiscal Council**

# Finance & Tax Committee

Allan G. Bense Speaker Fred Brummer Chair

# AGENDA March 10, 2006 8:30 AM – 12:00 PM 404 HOB

- I. Chairman's Remarks
- II. **HB 47** Hurricane Preparedness by Representative Greenstein.
- III. **HB 293** Fiscally Constrained Counties by Representative Pickens.
- IV. **HB 547** East County Water Control District by Representative Kreegel
- V. **HB 753** Homestead Tax Deferral by Representative Rivera.
- VI. **HB 885** Death Tax by Representative Stargel.
- VII. PCB FT 06-02 Taxation of Alcoholic Beverages by Finance & Tax.
- VIII. **PCB FT 06-04** Property Taxation by Finance & Tax.
  - IX. Adjourn

# HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB FT 06-02

Taxation of Alcoholic Beverages

SPONSOR(S): Finance & Tax Committee

TIED BILLS:

IDEN./SIM. BILLS: SB 1292

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
Orig. Comm.: Finance & Tax Committee		Levin Jeun	
1)			
2)			
3)			
4)			
5)		*****	

### **SUMMARY ANALYSIS**

Since 1990, Florida has imposed a tax on the retail sale of alcoholic beverages sold for consumption on the premises of the vendor. The tax rate was reduced by one-third in 1999, and again by one-half in 2000. The current tax rates are: 3.34 cents per 1 ounce of spirits or 4 ounces of wine, 1.34 cents per 12 ounces of beer, and 2 cents per 12 ounces of cider.

Twenty-seven and two-tenths percent of the tax proceeds are transferred to the Children and Adolescents Substance Abuse Trust Fund, for the purpose of funding programs directed at reducing and eliminating substance abuse problems. The remainder of the tax proceeds is transferred to the General Revenue Fund.

The bill eliminates the tax on the retail sale of alcoholic beverages for consumption on the premises of the vendor, terminates the Children and Adolescents Substance Abuse Trust Fund, and appropriates in excess of \$11 million from General Revenue to the Department of Children and Family Services for purposes of reducing or eliminating substance abuse in children and adolescents.

The bill provides and effective date of July 1, 2006, except as otherwise provided in this bill.

The Revenue Estimating Conference has determined that the bill will reduce state revenues by (\$45.3 million) in FY 06-07 and by (\$51.8 million) in FY 07-08.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME: DATE:

pcb02.FT.doc 2/15/2006

### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

# A. HOUSE PRINCIPLES ANALYSIS:

**Ensure Lower Taxes**: The bill eliminates the tax imposed on alcoholic beverages sold for consumption on the premises of the vendor.

# B. EFFECT OF PROPOSED CHANGES:

# **Current Situation**

Since 1990, Florida has imposed a tax on the retail sale of alcoholic beverages sold for consumption on the premises of the vendor. The tax rate was reduced by one-third in 1999, and again by one-half in 2000. Current tax rates are: 3.34 cents per 1 ounce of spirits or 4 ounces of wine, 1.34 cents per 12 ounces of beer, and 2 cents per 12 ounces of cider.<sup>1</sup>

Twenty-seven and two-tenths percent of the tax proceeds are transferred to the Children and Adolescents Substance Abuse Trust Fund, for the purpose of funding programs directed at reducing and eliminating substance abuse problems. The remainder of the tax proceeds is transferred to the General Revenue Fund.<sup>2</sup>

# **Proposed Changes**

The bill eliminates the tax on the retail sale of alcoholic beverages sold for consumption on the premises of the vendor and terminates the Children and Adolescents Substance Abuse Trust Fund, effective July 1, 2006. The bill retains in place the administrative tax collection provisions of the statute until July 1, 2007.

The bill appropriates \$11,298,205 for FY 06-07 from the General Revenue Fund to the Department of Children and Family Services for the purpose funding programs directed at reducing or eliminating substance abuse in children and adolescents.

# C. SECTION DIRECTORY:

Section 1. Amends s. 561.121 (4), F.S., to provide that tax revenues collected after July 1, 2006 must be transferred to the General Revenue Fund.

Section 2. Terminates the Children and Adolescents Substance Abuse Trust Fund and transfers any remaining balances, after payment of outstanding obligations, to the General Revenue Fund.

Section 3. Amends s. 215.20, F.S. to eliminate a cross reference to the Children and Adolescents Substance Abuse Trust Fund.

Section 4. Amends s. 561.501 to delete the tax imposed on alcoholic beverages consumed on the premises of the vendor.

Section 5. Repeals s. 561.501, F.S., as amended by this bill, effective July 1, 2007.

Section 6. Repeals s. 561.121 (4), F.S., effective July 1, 2007.

Section 7. Amends s. 561.025, F.S., to remove a cross reference, effective July 1, 2007.

Section 8. Appropriates \$1,298,205 from the General Revenue Fund to the Department of Children and Family Services for the purpose of reducing or eliminating substance abuse in children and adolescents.

Section 9. Provides an effective date of July 1, 2006, unless otherwise provided in the act.

STORAGE NAME: DATE: pcb02.FT.doc 2/15/2006

<sup>&</sup>lt;sup>1</sup> Section 561.501, F.S.

<sup>&</sup>lt;sup>2</sup> Section 561.121(4), F.S.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1.	Revenues:	FY 06-07	FY 07-08	
	General Revenue	(\$31.5m)	(\$37.7m)	
	GR Service Charge	( 1.0m)	( 1.0m)	
	CASA Trust Fund	<u>(\$12.8m)</u>	<u>(\$13.1m)</u>	
	Total	(\$45.3m)	(\$51.8m)	

# 2. Expenditures:

The bill appropriates \$11,298,205 for FY 06-07 from the General Revenue Fund to the Department of Children and Family Services for the purpose funding programs directed at reducing or eliminating substance abuse in children and adolescents.

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None

2. Expenditures:

None

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Retail vendors of alcoholic beverages sold for consumption on the premises will no longer have to remit alcoholic beverage taxes to the state.

# D. FISCAL COMMENTS:

# **III. COMMENTS**

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not require cities and counties to spend funds, does not reduce the authority of cities and counties to raise revenues and does not reduce the percentage of a state tax shared with counties and municipalities.

2. Other:

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES

STORAGE NAME: DATE:

pcb02.FT.doc 2/15/2006 <del>ا</del>←ا

1 2

3

4

5

6 7

8

9

10

11

12

13

14

15

16 17 PCB FT 06-02 ORIGINAL YEAR

A bill to be entitled

An act relating to the taxation of alcoholic beverages; amending s. 561.121(4), F.S.; deleting provisions crediting specified taxes on alcoholic beverages to accounts funding substance abuse programs for children and adolescents; terminating the Children and Adolescents Substance Abuse Trust Fund within the Department of Children and Family Services; providing for disposition of balances in and revenues of such trust fund; amending s. 215.20, F.S.; conforming provisions to the repeal of the trust fund; amending s. 561.501, F.S.; deleting a provision imposing a surcharge on alcoholic beverages sold for consumption on the premises; amending s. 561.025, F.S., to conform; repealing 561.501, F.S., relating to the collection of the alcoholic beverage surcharge; providing for an appropriation from the General Revenue Fund to the Department of Children and Family Services; providing effective dates.

19 20

18

Be It Enacted by the Legislature of the State of Florida:

21 22

23

24

25

26

27

28

29

Section 1. Subsection (4) of section 561.121, Florida Statutes, is amended to read:

561.121 Deposit of revenue.--

- (4) (a) State funds collected pursuant to s. 561.501 shall be paid into the State Treasury and credited to the <u>General</u> Revenue Fund. following accounts:
- 1. Twenty seven and two tenths percent of the surcharge on the sale of alcoholic beverages for consumption on premises shall

Page 1 of 7

 $\rightarrow \mapsto \mid$ 

PCB FT 06-02 ORIGINAL YEAR

be transferred to the Children and Adolescents Substance Abuse
Trust Fund, which shall remain with the Department of Children
and Family Services for the purpose of funding programs directed
at reducing and eliminating substance abuse problems among
children and adolescents.

- 2. The remainder of collections shall be credited to the General Revenue Fund.
- (b) For the 2004-2005 state fiscal year only, and notwithstanding the provisions of subparagraph (a)1., moneys in the Children and Adolescents Substance Abuse Trust Fund may also be used for the purpose of funding programs directed at reducing and climinating substance abuse problems among adults. This paragraph expires July 1, 2005.
- Section 2. (1) The Children and Adolescents Substance Abuse
  Trust Fund within the Department of Children and Family Services,
  FLAIR number 60-2-088, is terminated.
- (2) The current balance remaining in, and all revenues of the trust fund shall be transferred to the General Revenue Fund.
- (3) The Department of Children and Family Services shall pay any outstanding debts and obligations of the terminated fund as soon as practicable, and the Chief Financial Officer shall close out and remove the terminated fund from the various state accounting systems using generally accepted accounting principles concerning warrants outstanding, assets, and liabilities.
- Section 3. Paragraph (e) of subsection (4) of section 215.20, Florida Statutes, is amended to read:
- 215.20 Certain income and certain trust funds to contribute to the General Revenue Fund.--
  - (4) The income of a revenue nature deposited in the

Page 2 of 7

ا<del>زا</del>ر

PCB FT 06-02 ORIGINAL YEAR

following described trust funds, by whatever name designated, is that from which the appropriations authorized by subsection (3) shall be made:

- (e) Within the Department of Children and Family Services:
- 1. The Administrative Trust Fund.
- 2. The Child Welfare Training Trust Fund.
- 3. The Children and Adolescents Substance Abuse Trust Fund.
- 3.4. The Domestic Violence Trust Fund.
- 4.5. The Grants and Donations Trust Fund.
- 5.6. The Operations and Maintenance Trust Fund.

The enumeration of the foregoing moneys or trust funds shall not prohibit the applicability thereto of s. 215.24 should the Governor determine that for the reasons mentioned in s. 215.24 the money or trust funds should be exempt herefrom, as it is the purpose of this law to exempt income from its force and effect when, by the operation of this law, federal matching funds or contributions or private grants to any trust fund would be lost to the state.

Section 4. Section 561.501, Florida Statutes, is amended to read:

561.501 Surcharge on sale of alcoholic beverages for consumption on the premises; penalty.--

(1) Notwithstanding s. 561.50 or any other provision of the Beverage Law, a surcharge of 3.34 cents is imposed upon each ounce of liquor and each 4 ounces of wine, a surcharge of 2 cents is imposed on each 12 ounces of cider, and a surcharge of 1.34 cents is imposed on each 12 ounces of beer sold at retail for consumption on premises licensed by the division as an alcoholic beverage vendor. However, the surcharges imposed under this

Page 3 of 7

 $\rightarrow \mapsto$ 

88

89

90

91

92

93

94

95

96

97

98 99

100

101

102

103

104 105

106

107

108

109

110 111

112

113

114

115116

PCB FT 06-02 ORIGINAL YEAR

subsection need not be paid upon such beverages when they are sold by an organization that is licensed by the division under s. 561.422 or s. 565.02(4) as an alcoholic beverage vendor and that is determined by the Internal Revenue Service to be currently exempt from federal income tax under s. 501(c)(3), (4), (5), (6), (7), (8), or (19) of the Internal Revenue Code of 1986, as amended.

The vendor shall report and remit payments to the division each month by the 15th of the month following the month in which the surcharges are imposed. For purposes of compensating the retailer for the keeping of prescribed records and the proper accounting and remitting of surcharges imposed under this section, the retailer shall be allowed to deduct from the payment due the state 1 percent of the amount of the surcharge due. Retail records shall be kept on the quantities of all liquor, wine, and beer purchased, inventories, and sales. However, a collection allowance is not allowed on any collections that are not timely remitted. If by the 20th of the month following the month in which the surcharges are imposed, reports and remittances are not made, the division shall assess a late penalty in the amount of 10 percent of the amount due per month for each 30 days, or fraction thereof, after the 20th of the month, not to exceed a total penalty of 50 percent, in the aggregate, of any unpaid surcharges. The division shall establish, by rule, the required reporting, collection, and accounting procedures. Records must be maintained for 3 years. Failure to accurately and timely remit surcharges imposed under this section is a violation of the Beverage Law.

 $(2)\frac{(3)}{(3)}$  (a) The division may compromise a taxpayer's

 $\rightarrow \mapsto I$ 

PCB FT 06-02 ORIGINAL YEAR

liability for the surcharge imposed by this section upon the grounds of doubt as to liability for or collectibility of such tax. A taxpayer's liability for penalties as prescribed by this section may be settled or compromised if the division finds that the noncompliance is due to reasonable cause and not to willful negligence, willful neglect, or fraud. The division shall maintain records of all compromises, and the records must state the basis for the compromise.

- (b) The division may enter into agreements for scheduling payments of taxes, interest, and penalties prescribed in this section.
- (c) The division shall establish by rule guidelines and procedures for administering this section.
- (3)(4) If any vendor fails to remit the surcharge, or any portion thereof, by the 20th of the month following the month in which the surcharges are imposed, there shall be added to the amount due interest at the rate of 1 percent per month of the amount due from the date due until paid. Interest on the delinquent tax shall be calculated beginning on the 21st day of the month following the month for which the surcharge is due.
- $\underline{(4)}$  (5) All penalties and interest imposed by this section are payable to and collectible by the division in the same manner as if they were a part of the tax imposed. The division may settle or compromise any such interest or penalty under paragraph  $\underline{(2)}$  (a).
- Section 5. Effective July 1, 2007, section 561.501, Florida Statutes, as amended by this act, is repealed.
- Section 6. Effective July 1, 2007, subsection (4) of section 561.121, Florida Statutes, as amended by this act is

Page 5 of 7

ا<del>دا</del>د

PCB FT 06-02 ORIGINAL YEAR

146 repealed.

Section 7. Effective July 1, 2006, section 561.025, Florida Statutes, is amended to read:

561.025 Alcoholic Beverage and Tobacco Trust Fund.--There is created within the State Treasury the Alcoholic Beverage and Tobacco Trust Fund. All funds collected by the division under ss. 210.15, 210.40, or under s. 569.003 and the Beverage Law with the exception of state funds collected pursuant to ss. 561.501, 563.05, 564.06, and 565.12 shall be deposited in the State Treasury to the credit of the trust fund, notwithstanding any other provision of law to the contrary. Moneys deposited to the credit of the trust fund shall be used to operate the division and to provide a proportionate share of the operation of the Office of the secretary and the Division of Administration of the Department of Business and Professional Regulation; except that:

- (1) The revenue transfer provisions of ss. 561.32 and 561.342(1) and (2) shall continue in full force and effect, and the division shall cause such revenue to be returned to the municipality or county in the manner provided for in s. 561.32 or s. 561.342(1) and (2); and
- (2) Ten percent of the revenues derived from retail tobacco products dealer permit fees collected under s. 569.003 shall be transferred to the Department of Education to provide for teacher training and for research and evaluation to reduce and prevent the use of tobacco products by children.

Section 8. The sum of \$11,298,205 is appropriated from the General Revenue Fund to the Department of Children and Family Services for the purposes of reducing or eliminating substance abuse in children and adolescents.

Page 6 of 7

pcb ft 06-02.doc

CODING: Words stricken are deletions; words underlined are additions.

<del>ا</del>⊢ا

PCB FT 06-02

**ORIGINAL** 

YEAR

Section 9. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2006.

Page 7 of 7

# HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB FT 06-04

Property Taxation

**SPONSOR(S):** Finance & Tax Committee

TIED BILLS:

IDEN./SIM. BILLS: SB 1430

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
Orig. Comm.: Finance & Tax Committee		Monroe KD500	Diez-Arguelles
1)	-		
2)			
3)			
4)			
5)			

# **SUMMARY ANALYSIS**

Current law limits the increase in assessed value of homesteaded property. Changes, additions, and improvements to such property are assessed at full just value. However, if a homestead property is destroyed by misfortune or calamity, the property may be repaired or replaced without being assessed at full just value, provided that the just value of property as repaired or replaced does not exceed 125 percent of the just value before the destruction.

The bill amends s. 193.155(4), F.S., to provide that changes, additions, or improvements to damaged or destroyed homestead property shall not increase the assessed value if:

- the square footage of a homestead is increased by 10 percent or less, or
- the square footage of the house as rebuilt or repaired does not exceed 1500 square feet.

The bill also amends s. 196.031, F.S., to specifically provide that under the following conditions damaged or destroyed homestead property shall retain its homestead status, when the property is uninhabitable on January 1:

- the property otherwise qualifies as homestead property,
- the owner notifies the property appraiser that he or she intends to repair or rebuild the property and make it his or her primary residence once it is rebuilt, and
- the owner does not claim a homestead exemption on any other property or otherwise violate the provisions of s. 196.031, F.S.

The Revenue Estimating Conference has estimated that this bill will reduce local revenues by \$3.8 million on an annual basis, assuming no change in millage rates. The bill will have no effect upon General Revenue.

This bill will take effect upon becoming law and apply retroactively to January 1, 2006.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. pcb04.FT.doc

STORAGE NAME:

3/2/2006

DATE:

# I. SUBSTANTIVE ANALYSIS

# A. HOUSE PRINCIPLES ANALYSIS:

Ensure Lower Taxes -This bill will change how property appraisers determine if homestead property should be reassessed upon being rebuilt after being damaged or destroyed by misfortune. As such, it will cause a shift in the property tax burden resulting in lower taxes for some persons.

# B. EFFECT OF PROPOSED CHANGES:

# **Background:**

Article VII, s. 4 of the State Constitution requires that all property be assessed at its just market value for ad valorem tax purposes. Just value has been interpreted to mean fair market value.

Article VII s. 4(c) of the State Constitution, provides for a homestead property assessment increase limitation. This provision is commonly know as "Save our Homes". The annual increase in a homestead property's assessed value is limited to 3 percent or the Consumer Price Index percentage change, whichever is lower, not to exceed just value. If there is a change in ownership, the property must be assessed at its just value on the following January 1. The value of changes, additions, or improvements to the homestead property is assessed as provided by general law. Section 193.155, F.S., implements this assessment limitation.

Section 193.155(4), F.S., provides that changes, additions, or improvements to homestead property are assessed at just value as of the first January 1 after the changes, additions, or improvements are substantially completed. However, paragraph (b) of s. 193.155(4), F.S., stipulates that changes, additions, or improvements do not include replacement of a portion of real property damaged or destroyed by misfortune or calamity when the just value of the damaged or destroyed portion as replaced has a just value that is not more than 125 percent of the previous just value of the damaged or destroyed portion. The value of any replaced real property or portion thereof which is in excess of 125 percent of the just value of the damaged or destroyed property is deemed to be a change, addition, or improvement and subject to assessment.

# **Proposed Changes:**

The bill amends s. 193.155(4), F.S., to provide that changes, additions, or improvements to damaged or destroyed homestead property shall not increase the assessed value if:

- the square footage of a homestead is increased by 10 percent or less, or
- the square footage of the house as rebuilt or repaired does not exceed 1500 square feet.

The bill also amends s. 196.031, F.S., to specifically provide that under the following conditions damaged or destroyed homestead property shall retain its homestead status, when the property is uninhabitable on January 1:

- the property otherwise qualifies as homestead property,
- the owner notifies the property appraiser that he or she intends to repair or rebuild the property and make it his or her primary residence once it is rebuilt, and
- the owner does not claim a homestead exemption on any other property or otherwise violate the provisions of s. 196.031, F.S.

**PAGE**: 2

# C. SECTION DIRECTORY:

Section 1 amends s. 193.155(4), F.S., to change the criteria under which the repair or replacement of property destroyed by a calamity will not trigger a reassessment under Save our Homes.

Section 2 amends s. 196.031, F.S., to specifically provide that a homestead destroyed by misfortune or calamity shall not lose its homestead status under certain conditions, even if the home is not inhabitable on January 1.

Section 3 provides that the bill shall take effect upon becoming law and apply retroactively to January 1, 2006.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None

2. Expenditures:

None

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

Revenues:

The Revenue Estimating Conference has estimated that the bill reduces local revenues by \$3.8 million on an annualized basis, assuming no change in millage rates by local governments.

2. Expenditures:

None

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

This bill may reduce the assessed value of some property that replaces homestead property damaged or destroyed by misfortune or calamity, if the repairs or replacements fall within the bill's square footage thresholds but would have exceeded the current-law threshold of 125 percent of just value.

# D. FISCAL COMMENTS:

None

# **III. COMMENTS**

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill reduces the authority that cities or counties have to raise ad valorem tax revenues in the aggregate. As such, the mandates provision would appear to apply. However, since the bill is implementing a constitutional provision, it can be argued that the mandates provision does not affect this bill. Nevertheless, it is recommended that the bill be passed by a two-thirds margin to avoid any possible constitutional issues.

STORAGE NAME: DATE: pcb04.FT.doc 3/2/2006 2. Other:

None

**B. RULE-MAKING AUTHORITY:** 

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES

ا←ا

PCB FT 06-04

# **ORIGINAL**

YEAR

A bill to be entitled

An act relating to property taxation; amending s. 193.155, F.S.; providing conditions under which changes, additions, or improvements that replace all or a portion of homestead property damaged or destroyed by misfortune or calamity shall not be assessed at just value; providing for assessment of replaced homestead property; amending s. 196.031, F.S.; providing conditions under which homestead property that is damaged or destroyed by misfortune or calamity and is uninhabitable on January 1 after the damage or destruction occurs may be granted the homestead exemption; providing for retroactive application; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (4) of section 193.155, Florida Statutes, is amended to read:

193.155 Homestead assessments.--Homestead property shall be assessed at just value as of January 1, 1994. Property receiving the homestead exemption after January 1, 1994, shall be assessed at just value as of January 1 of the year in which the property receives the exemption.

(4)(a) Except as provided in paragraph (b), changes, additions, or improvements to homestead property shall be assessed at just value as of the first January 1 after the changes, additions, or improvements are substantially completed.

(b) Changes, additions, or improvements that replace all or do not include replacement of a portion of real property

Page 1 of 3

pcb ft 06-04.doc

CODING: Words stricken are deletions; words underlined are additions.

 $\rightarrow \mapsto$ 

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45 46

47

48

49

50

51

52

53

54

55

56

57

58

PCB FT 06-04 ORIGINAL YEAR

damaged or destroyed by misfortune or calamity shall not increase the assessed value when the square footage of the homestead property as changed or improved does not exceed 110 percent of the square footage of the property before the damage or destruction just value of the damaged or destroyed portion as replaced is not more than 125 percent of the just value of the damaged or destroyed portion. Additionally, the assessed value shall not increase if the total square footage of the property as changed or improved does not exceed 1,500 square feet. Changes, additions, or improvements that do not cause the total to exceed 110 percent of the total square footage of the property before the damage or destruction, or that do not cause the total to exceed 1,500 total square feet, shall be reassessed as provided under subsection (1). Assessed value shall be increased by the just value of that portion of the changed or improved homestead property any replaced real property, or portion thereof, which is in excess of 110 <del>125</del> percent of the square footage of the homestead before the damage or destruction or of that portion exceeding 1,500 square feet just value of the damaged or destroyed property shall be deemed to be a change, addition, or improvement. Homestead Replaced real property damaged or destroyed by misfortunes or calamity which, after being changed or improved, has a square footage with a just value of less than 100 percent of the original property's total square footage before the damage or destruction just value shall be assessed pursuant to subsection (5). For purposes of determining assessed value pursuant to this paragraph, the just value of the changed or improved portion in excess of 110 percent of the square footage before the damage or destruction, or that portion

Page 2 of 3

 $\rightarrow \mid \rightarrow \mid$ 

 PCB FT 06-04 ORIGINAL YEAR

exceeding 1,500 square feet, shall be determined based on the average just value of all square footage in the improved portions of the homestead property determined as of January 1 of the year following the change or improvement.

(c) Changes, additions, or improvements include improvements made to common areas or other improvements made to property other than to the homestead property by the owner or by an owner association, which improvements directly benefit the homestead property. Such changes, additions, or improvements shall be assessed at just value, and the just value shall be apportioned among the parcels benefiting from the improvement.

Section 2. Subsection (7) is added to section 196.031, Florida Statutes, to read:

196.031 Exemption of homesteads.--

(7) When homestead property is damaged or destroyed by misfortune or calamity and the property is uninhabitable on January 1 after the damage or destruction occurs, the homestead exemption may be granted if the property is otherwise qualified and if the property owner notifies the property appraiser that he or she intends to repair or rebuild the property and live in it as his or her primary residence after it is repaired or rebuilt and does not claim a homestead exemption on any other property or otherwise violate this section.

Section 3. This act shall take effect upon becoming a law and shall apply retroactively to January 1, 2006.

# HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

**HB 47** 

Hurricane Preparedness

SPONSOR(S): Greenstein and others

TIED BILLS:

IDEN./SIM. BILLS: SB 24

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Finance & Tax Committee		Noriega TN	Diez-Arguelles
2) Fiscal Council			
3)			
4)			
5)			_

# SUMMARY ANALYSIS

This bill provides that no sales tax will be collected between June 1, 2006 and June 12, 2006 on:

- (1) any portable self-powered light source selling for \$20 or less;
- (2) any portable self-powered radio, two-way radio, or weatherband radio selling for \$50 or less;
- (3) any tarpaulin or other flexible waterproof sheeting selling for \$50 or less;
- (4) any self-contained first-aid kit selling for \$30 or less;
- (5) any ground anchor system or tie-down kit selling for \$50 or less:
- (6) any gas or diesel fuel tank selling for \$25 or less;
- (7) any package of AAA-cell, AA-cell, C-cell, D-cell, 6-volt, or 9-volt batteries, excluding automobile and boat batteries, selling for \$30 or less;
- (8) any cell phone battery selling for \$60 or less and any cell phone charger selling for \$40 or less:
- (9) any nonelectric food storage cooler selling for \$30 or less:
- (10) any portable generator used to provide light or communications or preserve food in the event of a power outage selling for \$1,000 or less; and
- (11) any building materials, consisting of plywood and hardware used to secure plywood to a structure, selling for \$300 or less.

This bill also provides that building materials purchased by a construction company, building contractor, or commercial business or entity are not eligible for this exemption. Also, any construction company, building contractor, commercial business or entity that purchases or attempts to purchase building materials exempted by this bill commits an unfair method of competition in violation of s. 501.204, F.S., punishable as provided in s. 501.2075, F.S.

In addition, this bill provides that purchases that are eligible for the exemption may not be made using a business or company credit or debit card or check.

This bill grants rule-making authority to the Department of Revenue and appropriates \$221,400 from the General Revenue Fund to administer this sales tax holiday.

The fiscal impact of this bill is estimated to be a negative \$27.2 million in state revenues, and a negative \$6.1 million in local revenues during FY 2006–2007.

This bill appears to be a mandate. Therefore, it should have a 2/3 vote of the membership of each house.

This bill will become effective upon becoming a law.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

h0047.FT.doc

DATE:

10/10/2005

# **FULL ANALYSIS**

# I. SUBSTANTIVE ANALYSIS

### A HOUSE PRINCIPLES ANALYSIS:

# Ensure lower taxes:

This bill creates a 12-day sales tax holiday on certain supplies purchased in Florida to prepare for hurricane season.

# B. EFFECT OF PROPOSED CHANGES:

Ch. 212, F.S., imposes a state sales tax on the sale of tangible personal property and authorizes local option taxes on such sales. This bill provides that no sales tax will be collected between June 1, 2006 and June 12, 2006 on: (1) any portable self-powered light source selling for \$20 or less; (2) any portable self-powered radio, two-way radio, or weatherband radio selling for \$50 or less; (3) any tarpaulin or other flexible waterproof sheeting selling for \$50 or less; (4) any self-contained first-aid kit selling for \$30 or less; (5) any ground anchor system or tie-down kit selling for \$50 or less; (6) any gas or diesel fuel tank selling for \$25 or less; (7) any package of AAA-cell, AA-cell, C-cell, D-cell, 6-volt, or 9-volt batteries, excluding automobile and boat batteries, selling for \$30 or less; (8) any cell phone battery selling for \$60 or less and any cell phone charger selling for \$40 or less; (9) any nonelectric food storage cooler selling for \$30 or less; (10) any portable generator used to provide light or communications or preserve food in the event of a power outage selling for \$1,000 or less; and (11) any building materials, consisting of plywood and hardware used to secure plywood to a structure, selling for \$300 or less.

The bill also provides that building materials purchased by a construction company, building contractor, or commercial business or entity; or purchases made using a business or company credit or debit card or check are not eligible for the exemption. In addition, any construction company, building contractor, or commercial business or entity that purchases or attempts to purchase building materials exempt as provided by this bill commits an unfair method of competition in violation of s. 501.204, F.S., punishable as provided in s. 501.2075, F.S.

# C. SECTION DIRECTORY:

# Section 1.

<u>Subsection 1</u>. Provides a sales tax exemption for certain supplies purchased between June 1 and June 12, 2006, provides rule-making authority to the Department of Revenue, provides criteria for eligibility, acceptable methods of purchase, and penalties.

<u>Subsection 2</u>. Provides that the Department of Revenue may adopt rules to carry out this sales tax holiday.

<u>Section 2</u>. Appropriates \$221,400 from the General Revenue Fund to the Department of Revenue to administer this sales tax holiday.

Section 3. Provides that the act will become effective upon becoming a law.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

STORAGE NAME:

h0047.FT.doc 10/10/2005

### A. FISCAL IMPACT ON STATE GOVERNMENT:

# 1. Revenues:

The Revenue Estimating Conference has estimated that the provisions of this bill will have the following negative fiscal impact on state government:

	FY 2006-2007
General Revenue	(\$27.1m)
State Trust	(\$0.1m)
Total State Impact	(\$27.2m)

2. <u>Expenditures</u>: The bill contains an appropriation of \$221,400 from the General Revenue Fund to implement the provisions of this bill.

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

# 1. Revenues:

The Revenue Estimating Conference has estimated that this bill will have the following negative fiscal impact on local governments:

	FY 2006-2007
Revenue Sharing	(\$0.9m)
Local Gov't. Half Cent	(\$2.6m)
Local Option	(\$2.6m)
Total Local Impact	(\$6.1m)

# 2. Expenditures:

None.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Persons that purchase the items covered by this bill during the 12-day period may save money by not having to pay a sales tax. In addition, the availability of the sales tax exemption may prompt some consumers to purchase more of the items eligible for the exemption, thereby causing an increase in the number of sales by Florida retailers.

# D. FISCAL COMMENTS:

None.

# **III. COMMENTS**

# A. CONSTITUTIONAL ISSUES:

# 1. Applicability of Municipality/County Mandates Provision:

This bill will reduce the authority of cities and counties to raise revenues in the aggregate through local option sales taxes by \$2.6 million, as estimated by the Revenue Estimating Conference. As

STORAGE NAME: DATE:

h0047.FT.doc 10/10/2005 such, the mandates provision appears to apply to this bill and it does not seem to qualify for an exemption. Therefore, the bill should have a 2/3 vote of the membership of each house.

# 2. Other:

None.

# **B. RULE-MAKING AUTHORITY:**

This bill gives the Department of Revenue authority to adopt rules concerning this tax holiday.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

The bill provides an exemption for "any self-contained first-aid kit selling for \$30 or less." First-aid kits, including those sold for more than \$30, are currently exempt as a common household remedy according to a list prescribed and approved by the Department of Health, pursuant to s. 212.08(2)(a), F.S. Since all first-aid kits are currently exempt, it is recommended that this item be removed from the list of items covered by this bill.

The bill also provides an exemption for building materials, consisting of plywood and hardware used to secure plywood to a structure, selling for \$300 or less. The specific hardware items covered by the exemption are not listed in the bill, but it appears that the intent is to include hurricane clips, nails, screws, and any other type of fastener that could be used to secure plywood to a structure. However, it is unclear whether the intent of the bill is to exempt:

- (1) A single, bundled sale of plywood and hardware totaling \$300 or less, or
- (2) A sale of individual units such as individual sheets of plywood, hurricane clips, nails, screws, and other types of fasteners at a cost of \$300 or less *per item*.

The bill appropriates \$221,400 from the General Revenue Fund to the Department of Revenue for purposes of administering the provisions of the law. However, the Department estimates that the costs of printing and mailing a Taxpayer Identification Publication by first class postage to the parties affected by the provisions of the bill is \$277,540.

# IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES

STORAGE NAME: DATE:

h0047.FT.doc 10/10/2005 HB 47 2006

.

A bill to be entitled

An act relating to hurricane preparedness; providing an exemption from the sales and use tax for sales of certain tangible personal property for a certain period for certain purposes; providing an exception; prohibiting purchases of certain building materials by certain means; specifying certain activities by certain entities as unfair methods of competition; providing civil penalties; authorizing the Department of Revenue to adopt certain rules; providing an appropriation; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. (1) Effective June 1, 2006, through June 12, 2006, no tax levied under the provisions of chapter 212, Florida Statutes, shall be collected on the sale of:
- (a) Any portable self-powered light source selling for \$20 or less.
- (b) Any portable self-powered radio, two-way radio, or weatherband radio selling for \$50 or less.
- (c) Any tarpaulin or other flexible waterproof sheeting selling for \$50 or less.
- (d) Any self-contained first-aid kit selling for \$30 or less.
- (e) Any ground anchor system or tie-down kit selling for \$50 or less.
  - (f) Any gas or diesel fuel tank selling for \$25 or less.

Page 1 of 3

HB 47 2006

29 (g) Any package of AAA-cell, AA-cell, C-cell, D-cell, 6volt, or 9-volt batteries, excluding automobile and boat 30 batteries, selling for \$30 or less. 31 (h) Any cell phone battery selling for \$60 or less and any 32 33 cell phone charger selling for \$40 or less. (i) Any nonelectric food storage cooler selling for \$30 or 34 35 less. 36 (i) Any portable generator used to provide light or 37 communications or preserve food in the event of a power outage 38 selling for \$1,000 or less. (k) Any building materials, consisting of plywood and 39 hardware used to secure plywood to a structure, selling for \$300 40 41 or less. 1. Building materials purchased by a construction company, 42 43 building contractor, or commercial business or entity are not eligible for the exemption provided in this section. 44 45 2. Purchases made under this paragraph may not be made using a business or company credit or debit card or check. 46 47 3. Any construction company, building contractor, or commercial business or entity that purchases or attempts to 48 purchase building materials exempt as provided in this section 49 commits an unfair method of competition in violation of s. 50 501.204, Florida Statutes, punishable as provided in s. 51 52 501.2075, Florida Statutes.

(2) The Department of Revenue may adopt rules pursuant to ss. 120.536(1) and 120.54, Florida Statutes, to carry out this section.

Section 2. The sum of \$221,400 is appropriated from the

Page 2 of 3

53

5455

56

HB 47 2006

57	General Revenue Fund to the Department of Revenue for purposes
58	of administering section 1.

59

Section 3. This act shall take effect upon becoming a law.

Page 3 of 3

CODING: Words stricken are deletions; words underlined are additions.

	Bill No. 47
	COUNCIL/COMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Council/Committee hearing bill: Finance & Tax Committee
2	Representative(s) Greenstein offered the following:
3	
4	Amendment (with title amendment)
5	Remove everything after the enacting clause and insert:
6	De It Brantad by the Indialature of the State of Elevida.
7 8	Be It Enacted by the Legislature of the State of Florida:
9	Section 1. (1) Effective May 21, 2006, through June 1,
10	2006, and May 20, 2007, through May 31, 2007, no tax levied
11	under the provisions of chapter 212, Florida Statutes, shall be
12	collected on the sale of:
13	(a) Any portable self-powered light source selling for \$20
14	or less.
15	(b) Any portable self-powered radio, two-way radio, or
16	weatherband radio selling for \$50 or less.
17	(c) Any tarpaulin or other flexible waterproof sheeting
18	selling for \$50 or less.
19	(d) Any ground anchor system or tie-down kit selling for
20	\$50 or less.
21	(e) Any gas or diesel fuel tank selling for \$25 or less.

# Amendment No. (1)

22

23

24

25

26

27

28

29

30

31

32

33

34 35

36

37

38

39

40

41

42

	(f)	Any	packa	age d	of A	AA-c	cell,	AA	-cell,	C-ce	ell,	D-cell,	6-
volt,	or	9-vol	t bat	ter	ies,	exc	cludir	ng	automo	bile	and	boat	
batte	ries	s, sel	ling	for	\$30	or	less.	<u>.</u>					

- Any cell phone battery selling for \$60 or less and any (g) cell phone charger selling for \$40 or less.
- (h) Any nonelectric food storage cooler selling for \$30 or less.
- (i) Any portable generator used to provide light or communications or preserve food in the event of a power outage selling for \$1,000 or less.
  - (j) Any storm shutter device selling for \$300 or less.
  - (k) Any carbon monoxide detector selling for \$75 or less.
- (1) Any single product consisting of two or more of the items listed in paragraphs (a)-(k) selling for \$200 or less.
- The Department of Revenue may adopt rules pursuant to (2) ss. 120.536(1) and 120.54, Florida Statutes, to carry out this section.
- Section 2. The sum of \$221,400 is appropriated from the General Revenue Fund to the Department of Revenue for purposes of administering section 1.
  - Section 3. This act shall take effect upon becoming a law.

43

44

45

46

47 48

49

50 51

52

======== T I T L E A M E N D M E N T ==========

A bill to be entitled

Remove the entire title and insert:

An act relating to hurricane preparedness; providing an

exemption from the sales and use tax for sales of certain tangible personal property for certain periods; authorizing

the Department of Revenue to adopt rules; providing an appropriation; providing an effective date.

Page 2 of 2

# HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 293

**Fiscally Constrained Counties** 

SPONSOR(S): Pickens

TIED BILLS:

**IDEN./SIM. BILLS:** 

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Finance & Tax Committee		Monroe Kom	Diez-Arguelles
2) Local Government Council			
3) Fiscal Council			
4)			
5)	Washing William		
		····	

# SUMMARY ANALYSIS

This bill sets aside 0.0841 percent of available sales tax revenues for distribution to fiscally constrained counties. A "fiscally constrained county" is defined as a county in which a one mill property tax rate will raise no more than \$4 million in revenue annually. Twenty-nine counties currently qualify as a fiscally constrained county. Funds will be distributed by the Department of Revenue using a formula that factors in both the revenue raising potential of one mill, measured on a per capita basis, and a local-effort factor based on the county-wide operating millage levied by each county. Counties may use the distributions for any public purpose other than to pay debt service on any form of indebtedness. Distributions to counties that cease to qualify as a "fiscally constrained county" will be phased-out over a two-year period.

This bill also changes the criteria by which a county currently qualifies for an additional distribution of sales tax revenues under Section 218.65, F.S., by eliminating criteria under which a county with a population over 65,000 could continue to qualify for a distribution. The bill also provides for a two-year phase out of the distribution to a county which grows beyond the population cap.

This bill amends s. 985.2155(2), F.S., to redefine the term "fiscally constrained counties" as a county in which a one mill property tax rate will raise no more than \$4 million in revenue annually. The section provides for state funds to be used to cover the costs of juvenile detention in fiscally constrained counties.

Additionally, the bill appropriates \$2 million from the General Revenue Fund for the 2006-2007 fiscal year to the Office of Tourism. Trade, and Economic Development for the implementation of the rural priority recommendation within the statewide strategic economic development plan.

Finally, this bill reduces general revenue funds by a certain percentage and increases the revenues of fiscally constrained counties by the same amount. Based on 2005 sales tax revenue estimates this percentage would have been equal to \$15 million.

This bill has an effective date of July 1, 2006.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME: DATE:

h0293.FT.doc 11/15/2005

# I. SUBSTANTIVE ANALYSIS

# A. HOUSE PRINCIPLES ANALYSIS:

The bill does not appear to implicate any of the House Principles.

# B. EFFECT OF PROPOSED CHANGES:

# **Distributions to Fiscally Constrained Counties**

<u>Current Situation</u>: Section 212.20(6), F.S., currently provides a formula for distributing the proceeds generated by the state tax on sales, use, and other transactions; communications services taxes other than those classified as gross receipts taxes; and, taxes on the retail sales price of any direct-to-home satellite service. After the required distribution to certain trust funds, the remaining tax proceeds are distributed in accordance with specific statutory standards to the General Revenue Fund, the Ecosystem Management and Restoration Trust Fund, the Local-Government Half-cent Sales Tax Clearing Trust Fund, the Revenue Sharing Trust Fund for Counties, and the Revenue Sharing Trust Fund for Municipalities. After these distributions are made, a specific amount of the remaining proceeds is distributed to each county, to qualified facilities for a new professional sports franchise or facilities for a retained spring training franchise, to professional golf halls of fame, and to International Game Fish Association World Center facilities. Any remaining proceeds remain in the General Revenue Fund.

Effect of Proposed Changes: This bill amends s. 212.20(6), F.S., to provide that, after initial distributions are made to the General Revenue Fund, the Ecosystem Management and Restoration Trust Fund, and the Local-Government Half-cent Sales Tax Clearing Trust Fund, 0.082 percent of the available proceeds is transferred to the Local Government Half-cent Sales Tax Clearing Trust Fund to be distributed to "fiscally constrained counties" pursuant to s. 218.67, F.S.

The bill creates s. 218.67, F.S., to provide distributions of funds to fiscally constrained counties. The term "fiscally constrained county" is defined as each county for which the value of one mill will raise no more than \$4 million annually, based on the property valuations and tax data annually published by the Department of Revenue. Twenty-nine counties qualify as a "fiscally constrained county" under this definition: Baker, Bradford, Calhoun, Columbia, De Soto, Dixie, Franklin, Gadsden, Gilchrist, Glades, Gulf, Hamilton, Hardee, Hendry, Holmes, Jackson, Jefferson, Lafayette, Levy, Liberty, Madison, Okeechobee, Putnam, Sumter, Suwannee, Taylor, Union, Wakulla, and Washington. Based upon 2005 taxable values of property, distributions to fiscally constrained counties range from \$142,554 to \$703,902, with 16 counties receiving over \$500,000.

The amount to be distributed to each fiscally constrained county will be determined by the Department of Revenue at the beginning of the fiscal year, using the prior fiscal year property valuations, tax data, population estimates and the previous year's millage rate. The amount distributed must be allocated based upon the following factors:

The relative revenue-raising-capacity factor is the ability of the eligible county to generate ad valorem revenues from one mill of taxation on a per capita basis. A county that raises no more than \$25 per capita from one mill shall be assigned a value of 1; a county that raises more than \$25 but no more than \$30 per capita from one mill shall be assigned a value of 0.75; and a county that raises more than \$30 but no more than \$50 per capita from one mill shall be assigned a value of 0.5. No value shall be assigned to counties that raise more than \$50 per capita from one mill of ad valorem taxation.

PAGE: 2

- The local-effort factor is a measure of the relative level of local effort of the eligible county as indicated by the previous year's millage rate. The local-effort factor is the most recently adopted countywide operating millage rate for each eligible county multiplied by 0.1.
- Each eligible county's proportional allocation of the total amount available to be distributed to all of the eligible counties is the same proportion as the sum of the county's two factors is to the sum of the two factors for all eligible counties

For counties that no longer qualify as a "fiscally constrained county" after the effective date of this act, there will be a 2-year phase-out period. Beginning on July 1 of the year following the year in which the value of a mill for that county exceeds \$4 million in revenue, the county will receive two-thirds of the amount received in the prior year, and beginning on July 1 of the second year following the year in which the value of a mill for that county exceeds \$4 million in revenue, the county will receive one-third of the amount received in the last year that the county qualified as a fiscally constrained county. Following the 2-year phase-out period, the county will no longer be eligible to receive any distributions under this section unless the county can be considered a fiscally constrained county.

Distributions received by fiscally constrained counties may be used by a county for any public purpose, except to pay debt service on bonds, notes, certificates of participation, or any other forms of indebtedness.

# Additional Distribution for Small Counties under Section 218.65(2), F.S.

<u>Current Situation</u>: Pursuant to s. 218.65(2), F.S., a county may receive, in addition to its regular distribution of funds from the Local Government Half-cent Sales Tax, and additional distribution if it is receiving less than a prescribed per capita amount. However, if the county has a population over 65,000, it must also meet additional criteria showing that it had minimal increases in their property tax base between 1977 and 1981. Once the county ceases to meet the criteria designated, it ceases to receive any supplemental distribution under this provision.

Effect of Proposed Changes: Under this bill, any county where the population grew to an amount over 65,000 would cease to qualify for a supplemental distribution under Section 218.65(2). However, for counties that no longer qualify under Section 218.65(2), F.S. after the effective date of this act, there will be a 2-year phase-out period. Beginning on July 1 of the year following the year in which the population grows above 65,000, the county will receive two-thirds of the amount received in the prior year, and beginning on July 1 of the second year following the year in which the population exceeds 65,000, the county will receive one-third of the amount received in the last year that the county qualified for such distribution. Following the 2-year phase-out period, the county will no longer be eligible to receive any distributions under this subsection.

# **Strategic Rural Marketing Program**

<u>Current Situation</u>: One of the priority recommendations of the 2003 statewide strategic plan for economic development, "Roadmap to Florida's Future", is the implementation of an economic stimulus strategy for rural areas. To that end Enterprise Florida, Inc. (EFI) convened three forums, one in each of the State's Rural Areas of Critical Economic Concern (RACEC). EFI then coordinated a Rural Summit in Sebring on October 27, 2004. Participants included members of the local and regional economic development organizations, Rural Economic Development Initiative (REDI) members, regional partners, local businesses, utilities, (cooperatives and investor-owned) and interested persons. The outcome was the "7-Point Plan for Rural Florida" that would allow the three regions to speak with one voice, leverage limited resources and reach out to partner agencies and organizations for assistance and advocacy.

Further, the "7-Point Plan" was reviewed and overwhelmingly endorsed by the Rural Issues Working Group, the Enterprise Florida Partners Council, the Statewide Strategic Plan Committee and the Board of

STORAGE NAME: DATE: h0293.FT.doc 11/15/2005 Directors for Enterprise Florida and accepted by the Office of Tourism, Trade and Economic Development (OTTED). Systemic issues will be addressed through the "7-Point Plan" developed at the Rural Summit.<sup>1</sup>

Funds allocated for this initiative will be used, but not exclusively, for the following activities:

- Potential site identification
- Industry cluster identification and direct marketing
- Identification of costs and barriers related to site preparation including permitting and infrastructure availability
- Development of regional memoranda of agreement and interlocal agreements with units of local government and property owners
- Development and implementation of incidental marketing support materials and expenses.

Effect of Proposed Changes: The bill amends s. 288.0656, F.S., to provide that OTTED may accept and administer moneys appropriated to the office to support the implementation of the rural priority recommendation within the statewide strategic economic development plan, including the development of significant regional economic development projects in each of the designated rural areas of critical economic concern. OTTED may contract with Enterprise Florida, Inc., to develop regional project implementation plan components to include the identification of potential sites, direct marketing campaigns within the industry clusters for each area, identification of costs and barriers related to site preparation including permitting and infrastructure availability, development of memoranda of agreement and interlocal agreements with participating property owners and units of local government within each area regarding the parameters of project participation, and the development of incidental marketing support materials and expenses.

The bill appropriates \$2 million from the General Revenue Fund for the 2006-2007 fiscal year to the Office of Tourism, Trade, and Economic Development for the implementation of the rural priority recommendation within the statewide strategic economic development plan.

# **Shared Responsibility for Juvenile Detention**

<u>Current Situation:</u> In accordance with s. 985.2155(1), F.S., it is the policy of this state that the state and counties have a joint obligation to contribute to the financial support of detention care provided for juveniles. Therefore, each county or the state must pay the costs incurred by the county in providing detention care for juveniles for the period of time prior to final court disposition. However, the state pays all costs of detention care for juveniles for which a fiscally constrained county would otherwise be billed. The term "fiscally constrained county" is defined as a county designated as a rural area of critical economic concern under s. 288.0656, F.S., for which the value of a mill in the county is no more than \$3 million, based on the property valuations and tax data annually published by the Department of Revenue under s. 195.052, F.S.

Effect of Proposed Changes: This bill amends s. 985.2155(2), F.S., to redefine the term "fiscally constrained counties" for purposes of that section. Under the new definition, a county is fiscally constrained if the value of a mill in the county is no more than \$4 million. The new definition does not require a county to be classified as a "rural area of critical economic concern." Twenty-nine counties qualify as a "fiscally constrained county" under this definition, including: Baker, Bradford, Calhoun, Columbia, De Soto, Dixie, Franklin, Gadsden, Gilchrist, Glades, Gulf, Hamilton, Hardee, Hendry, Highlands, Holmes, Jackson, Jefferson, Lafayette, Levy, Liberty, Madison, Okeechobee, Putnam, Sumter, Suwannee, Taylor, Union, Wakulla, and Washington. Highlands, Wakulla, and Sumter are the counties which do not currently qualify but will receive funds under this bill.

## C. SECTION DIRECTORY:

<sup>1</sup> Information provided by Bridget Merrill, Director, Rural Competitiveness and Policies, Enterprise Florida **STORAGE NAME**: h0293.FT.doc

DATE:

Section 1. Amends s. 212.20(6), F.S., to provide for 0.082 percent of available sales tax proceeds to be transferred to the Local Government Half-cent Sales Tax Clearing Trust Fund for distribution to fiscally constrained counties. In addition, it makes a number of stylistic changes to promote uniformity in the provisions of the statute, and deletes obsolete language.

Section 2. Amends s. 218.65, F.S., to provide for a transitional emergency distribution from the Local Government Half-cent Sales Tax Clearing Trust Fund to certain fiscally constrained counties and revises criteria for receiving certain funds from the Local Government Half-cent Sales Tax Clearing Trust Fund.

Section 3. Creates s. 218.67, F.S., providing a distribution formula to apportion the funds among fiscally constrained counties.

Section 4. Amends s. 288.0656, F.S., authorizing the Office of Tourism, Trade, and Economic Development to accept and administer moneys appropriated to the office to support the implementation of the rural priority recommendation within the statewide strategic economic development plan, including the development of significant regional economic development projects in each of the designated rural areas of critical economic concern.

Section 5. Amends s. 288.1169(6), F.S., to update a cross reference.

Section 6. Amends s. 985.2155, F.S., revising the definition of "fiscally constrained county".

Section 7. Provides an appropriation of \$2 million from the General Revenue Fund for the 2006-2007 fiscal year to the Office of Tourism, Trade, and Economic Development for the implementation of the rural priority recommendation within the statewide strategic economic development plan.

Section 8. Provides that this bill shall take effect July 1, 2006.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

- 1. Revenues: This bill will reduce the state's share of sales tax revenues, which the 2005 revenue estimating conference estimated to have a negative impact of \$15 million recurring to the General Revenue Fund.
- Expenditures: This bill appropriates \$2 million from the General Revenue Fund for the 2006-2007 fiscal year to OTTED for the implementation of the rural priority recommendation within the statewide strategic economic development plan. In addition, the juvenile detention provision of this bill will result in approximately \$825,000 worth of additional expenditures.

# B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

 Revenues: This bill will distribute annually to fiscally constrained counties a percentage of the state sales tax, which was estimated to equal \$15 million by the 2005 revenue estimating conference.

2. Expenditures: None

STORAGE NAME: DATE: h0293.FT.doc 11/15/2005 C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None

D. FISCAL COMMENTS:

None

## III. COMMENTS

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not require counties or municipalities to spend funds or to take an action requiring the expenditure of funds. The bill does not reduce the percentage of a state tax shared with counties or municipalities. This bill does not reduce the authority that municipalities have to raise revenue.

2. Other: None

**B. RULE-MAKING AUTHORITY:** 

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES

STORAGE NAME: DATE: h0293.FT.doc 11/15/2005

A bill to be entitled

An act relating to fiscally constrained counties; amending s. 212.20, F.S.; providing for a distribution of tax revenue to fiscally constrained counties; amending s. 218.65, F.S.; providing for a transitional emergency distribution from the Local Government Half-cent Sales Tax Clearing Trust Fund to certain fiscally constrained counties; revising criteria for receiving certain funds from the Local Government Half-cent Sales Tax Clearing Trust Fund; creating s. 218.67, F.S.; providing eligibility criteria to qualify as a fiscally constrained county; providing for the distribution of additional funds to certain fiscally constrained counties; providing for a phaseout period; providing for the use of funds; amending s. 288.0656, F.S.; authorizing the Office of Tourism, Trade, and Economic Development to accept and administer moneys appropriated for rural economic development; authorizing the office to contract with Enterprise Florida, Inc.; amending s. 288.1169, F.S.; correcting a cross-reference; amending s. 985.2155, F.S.; revising the definition of the term "fiscally constrained county" applicable to shared county and state responsibility for

19 20

17

18

2122

23 24

25

26

27 28 Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (d) of subsection (6) of section

Page 1 of 15

juvenile detention; providing an appropriation; providing

CODING: Words stricken are deletions; words underlined are additions.

an effective date.

HB 293

212.20, Florida Statutes, is amended to read:

212.20 Funds collected, disposition; additional powers of department; operational expense; refund of taxes adjudicated unconstitutionally collected. --

- (6) Distribution of all proceeds under this chapter and s. 202.18(1) (b) and (2) (b) shall be as follows:
- (d) The proceeds of all other taxes and fees imposed pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) and (2)(b) shall be distributed as follows:
- 1. In any fiscal year, the greater of \$500 million, minus an amount equal to 4.6 percent of the proceeds of the taxes collected pursuant to chapter 201, or 5 percent of all other taxes and fees imposed pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) and (2)(b) shall be deposited in monthly installments into the General Revenue Fund.
- 2. Two-tenths of one percent shall be transferred to the Ecosystem Management and Restoration Trust Fund to be used for water quality improvement and water restoration projects.
- 3. After the distribution under subparagraphs 1. and 2., 8.814 percent of the amount remitted by a sales tax dealer located within a participating county pursuant to s. 218.61 shall be transferred into the Local Government Half-cent Sales Tax Clearing Trust Fund. Beginning July 1, 2003, the amount to be transferred pursuant to this subparagraph to the Local Government Half-cent Sales Tax Clearing Trust Fund shall be reduced by 0.1 percent, and the department shall distribute this amount to the Public Employees Relations Commission Trust Fund less \$5,000 each month, which shall be added to the amount

Page 2 of 15

calculated in subparagraph 4. and distributed accordingly.

57

58

59

60

61

62

63 64

65

66

67

68 69

70

71

72 73

74

75

76

77

78

79

80 81

82

83

84

- 4. After the distribution under subparagraphs 1., 2., and 3., 0.095 percent of the available proceeds shall be transferred to the Local Government Half-cent Sales Tax Clearing Trust Fund and distributed pursuant to s. 218.65.
- 5. After the distributions under subparagraphs 1., 2., 3., and 4., 2.0440 percent of the available proceeds <del>pursuant to this paragraph</del> shall be transferred monthly to the Revenue Sharing Trust Fund for Counties pursuant to s. 218.215.
- 6. After the distributions under subparagraphs 1., 2., 3., and 4., 1.3409 percent of the available proceeds pursuant to this paragraph shall be transferred monthly to the Revenue Sharing Trust Fund for Municipalities pursuant to s. 218.215. If the total revenue to be distributed pursuant to this subparagraph is at least as great as the amount due from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, no municipality shall receive less than the amount due from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000. If the total proceeds to be distributed are less than the amount received in combination from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, each municipality shall receive an amount proportionate to the amount it was due in state fiscal year 1999-2000.
  - 7. After the distributions under subparagraphs 1., 2., 3.,

Page 3 of 15

and 4., 0.082 percent of the available proceeds shall be transferred to the Local Government Half-cent Sales Tax Clearing Trust Fund and distributed pursuant to s. 218.67.

8.7. Of the remaining proceeds:

85

86

87

88

89

90

91

92 93

94

95

96 97

98

99

100

101

102

103

104

105

106

107

108 109

110111

112

- In each fiscal year, the sum of \$29,915,500 shall be divided into as many equal parts as there are counties in the state, and one part shall be distributed to each county. The distribution among the several counties shall begin each fiscal year on or before January 5th and shall continue monthly for a total of 4 months. If a local or special law required that any moneys accruing to a county in fiscal year 1999-2000 under the then-existing provisions of s. 550.135 be paid directly to the district school board, special district, or a municipal government, such payment shall continue until such time that the local or special law is amended or repealed. The state covenants with holders of bonds or other instruments of indebtedness issued by local governments, special districts, or district school boards prior to July 1, 2000, that it is not the intent of this subparagraph to adversely affect the rights of those holders or relieve local governments, special districts, or district school boards of the duty to meet their obligations as a result of previous pledges or assignments or trusts entered into which obligated funds received from the distribution to county governments under then-existing s. 550.135. This distribution specifically is in lieu of funds distributed under s. 550.135 prior to July 1, 2000.
- b. The department shall distribute \$166,667 monthly pursuant to s. 288.1162 to each applicant that has been

Page 4 of 15

113

114

115116

117

118

119

120

121

122123

124

125

126

127

128

129

130

131

132

133

134

135136

137

138

139

140

certified as a "facility for a new professional sports franchise" or a "facility for a retained professional sports franchise" pursuant to s. 288.1162. Up to \$41,667 shall be distributed monthly by the department to each applicant that has been certified as a "facility for a retained spring training franchise" pursuant to s. 288.1162; however, not more than \$208,335 may be distributed monthly in the aggregate to all certified facilities for a retained spring training franchise. Distributions shall begin 60 days following such certification and shall continue for not more than 30 years. Nothing contained in this paragraph shall be construed to allow an applicant certified pursuant to s. 288.1162 to receive more in distributions than actually expended by the applicant for the public purposes provided for in s. 288.1162(6). However, a certified applicant is entitled to receive distributions up to the maximum amount allowable and undistributed under this section for additional renovations and improvements to the facility for the franchise without additional certification.

- c. Beginning 30 days after notice by the Office of Tourism, Trade, and Economic Development to the Department of Revenue that an applicant has been certified as the professional golf hall of fame pursuant to s. 288.1168 and is open to the public, \$166,667 shall be distributed monthly, for up to 300 months, to the applicant.
- d. Beginning 30 days after notice by the Office of Tourism, Trade, and Economic Development to the Department of Revenue that the applicant has been certified as the International Game Fish Association World Center facility

Page 5 of 15

pursuant to s. 288.1169, and the facility is open to the public, \$83,333 shall be distributed monthly, for up to 168 months, to the applicant. This distribution is subject to reduction pursuant to s. 288.1169. A lump sum payment of \$999,996 shall be made, after certification and before July 1, 2000.

9.8. All other proceeds shall remain with the General Revenue Fund.

Section 2. Section 218.65, Florida Statutes, is amended to read:

218.65 Emergency distribution. --

- (1) Each county government which meets the provisions of subsection (2) or subsection (8)(7) and which participates in the local government half-cent sales tax shall receive a distribution from the Local Government Half-cent Sales Tax Clearing Trust Fund in addition to its regular monthly distribution as provided in this part.
- (2) The Legislature hereby finds and declares that a fiscal emergency exists in any county which meets the <u>following</u> criteria <del>specified in paragraph (a), if applicable, and the criterion specified in paragraph (b):</del>
- (a) If The county has a population of 65,000 or less; and
- 1. In any year from 1977 to 1981, inclusive, the value of net new construction and additions placed on the tax roll for that year was less than 2 percent of the taxable value for school purposes on the roll for that year, exclusive of such net value; or
  - 2. The percentage increase in county taxable value from

Page 6 of 15

1979 to 1980, 1980 to 1981, or 1981 to 1982 was less than 3 percent.

- (b) The moneys distributed to the county government pursuant to s. 218.62 for the prior fiscal year were less than the current per capita limitation, based on the population of that county.
- (3) Qualification under this section shall be determined annually at the start of the fiscal year. Emergency and supplemental moneys shall be distributed monthly with other moneys provided pursuant to this part.
- (4) For the fiscal year beginning in 1988, the per capita limitation shall be \$24.60. Thereafter, commencing with the fiscal year which begins in 1989, this limitation shall be adjusted annually for inflation. The annual adjustment to the per capita limitation for each fiscal period shall be the percentage change in the state and local government price deflator for purchases of goods and services, all items, 1983 equals 100, or successor reports for the preceding calendar year as initially reported by the United States Department of Commerce, Bureau of Economic Analysis, as certified by the Florida Consensus Estimating Conference.
- (5) At the beginning of each fiscal year, the Department of Revenue shall calculate a base allocation for each eligible county equal to the difference between the current per capita limitation times the county's population, minus prior year ordinary distributions to the county pursuant to ss. 212.20(6)(d)3., 218.61, and 218.62. If moneys deposited into the Local Government Half-cent Sales Tax Clearing Trust Fund

Page 7 of 15

197 198

199

200

201

202203

204

205

206

207

208

209

210

211

212

213

214

215

216

217

218

219220

221222

223

224

pursuant to s. 212.20(6)(d)4., excluding moneys appropriated for supplemental distributions pursuant to subsection (8)(7), for the current year are less than or equal to the sum of the base allocations, each eligible county shall receive a share of the appropriated amount proportional to its base allocation. If the deposited amount exceeds the sum of the base allocations, each county shall receive its base allocation, and the excess appropriated amount, less any amounts distributed under subsection (6), shall be distributed equally on a per capita basis among the eligible counties.

(6) If moneys deposited in the Local Government Half-cent Sales Tax Clearing Trust Fund pursuant to s. 212.20(6)(d)4. exceed the amount necessary to provide the base allocation to each eligible county, the moneys in the trust fund may be used to provide a transitional distribution, as specified in this subsection, to certain counties whose population has increased. The transitional distribution shall be made available to each county that qualified for a distribution under subsection (2) in the prior year but does not, because of the requirements of paragraph (2)(a), qualify for a distribution in the current year. Beginning on July 1 of the year following the year in which the county no longer qualifies for a distribution under subsection (2), the county shall receive two-thirds of the amount received in the prior year, and beginning July 1 of the second year following the year in which the county no longer qualifies for a distribution under subsection (2), the county shall receive one-third of the amount it received in the last year it qualified for the distribution under subsection (2). If

insufficient moneys are available in the Local Government Halfcent Sales Tax Clearing Trust Fund to fully provide such a
transitional distribution to each county that meets the
eligibility criteria in this section, each eligible county shall
receive a share of the available moneys proportional to the
amount it would have received had moneys been sufficient to
fully provide such a transitional distribution to each eligible
county.

(7)(6) There is hereby annually appropriated from the Local Government Half-cent Sales Tax Clearing Trust Fund the distribution provided in s. 212.20(6)(d)4. to be used for emergency and supplemental distributions pursuant to this section.

(8)(7)(a) Any county the inmate population of which in any year is greater than 7 percent of the total population of the county is eligible for a supplemental distribution for that year from funds expressly appropriated therefor. At the beginning of each fiscal year, the Department of Revenue shall calculate a supplemental allocation for each eligible county equal to the current per capita limitation pursuant to subsection (4) times the inmate population of the county. If moneys appropriated for distribution pursuant to this section for the current year are less than the sum of supplemental allocations, each eligible county shall receive a share of the appropriated amount proportional to its supplemental allocation. Otherwise, each shall receive an amount equal to its supplemental allocation.

- (b) For the purposes of this subsection, the term:
- 1. "Inmate population" means the latest official state

Page 9 of 15

estimate of the number of inmates and patients residing in institutions operated by the Federal Government, the Department of Corrections, or the Department of Children and Family Services.

2. "Total population" includes inmate population and noninmate population.

- Section 3. Section 218.67, Florida Statutes, is created to read:
  - 218.67 Distribution for fiscally constrained counties. --
- (1) Each county for which the value of a mill will raise no more than \$4 million in revenue, based on the property valuations and tax data annually published by the Department of Revenue under s. 195.052, shall be considered a fiscally constrained county.
- (2) Each fiscally constrained county government that participates in the local government half-cent sales tax shall be eligible to receive an additional distribution from the Local Government Half-cent Sales Tax Clearing Trust Fund, as provided in s. 212.20, in addition to its regular monthly distribution provided under this part and any emergency or supplemental distribution under s. 218.65.
- (3) The amount to be distributed to each fiscally constrained county shall be determined by the Department of Revenue at the beginning of the fiscal year, using the prior fiscal year property valuations, tax data, and population estimates and the millage rate levied for the prior fiscal year. The amount distributed shall be allocated based upon the following factors:

Page 10 of 15

(a) The relative revenue-raising-capacity factor shall be the ability of the eligible county to generate ad valorem revenues from 1 mill of taxation on a per capita basis. A county that raises no more than \$25 per capita from 1 mill shall be assigned a value of 1; a county that raises more than \$25 but no more than \$30 per capita from 1 mill shall be assigned a value of 0.75; and a county that raises more than \$30 but no more than \$50 per capita from 1 mill shall be assigned a value of 0.5. No value shall be assigned to counties that raise more than \$50 per capita from 1 mill of ad valorem taxation.

- (b) The local-effort factor shall be a measure of the relative level of local effort of the eligible county as indicated by the millage rate levied for the prior fiscal year.

  The local-effort factor shall be the most recently adopted countywide operating millage rate for each eligible county multiplied by 0.1.
- (c) Each eligible county's proportional allocation of the total amount available to be distributed to all of the eligible counties shall be in the same proportion as the sum of the county's two factors is to the sum of the two factors for all eligible counties. The counties that are eligible to receive an allocation under this subsection and the amount available to be distributed to such counties shall not include counties participating in the phaseout period under subsection (4) or the amounts they remain eligible to receive during the phaseout.
- (4) For those counties that no longer qualify under the requirements of subsection (1) after the effective date of this act, there shall be a 2-year phaseout period. Beginning on July

Page 11 of 15

1 of the year following the year in which the value of a mill for that county exceeds \$4 million in revenue, the county shall receive two-thirds of the amount received in the prior year, and beginning on July 1 of the second year following the year in which the value of a mill for that county exceeds \$4 million in revenue, the county shall receive one-third of the amount received in the last year that the county qualified as a fiscally constrained county. Following the 2-year phaseout period, the county shall no longer be eligible to receive any distributions under this section unless the county can be considered a fiscally constrained county as provided in subsection (1).

(5) The revenues received under this section may be used by a county for any public purpose, except that such revenues may not be used to pay debt service on bonds, notes, certificates of participation, or any other forms of indebtedness.

Section 4. Subsection (7) of section 288.0656, Florida Statutes, is amended to read:

288.0656 Rural Economic Development Initiative. --

- (7) REDI may recommend to the Governor up to three rural areas of critical economic concern.
- (a) A rural area of critical economic concern must be a rural community, or a region composed of such, that has been adversely affected by an extraordinary economic event or a natural disaster or that presents a unique economic development opportunity of regional impact that will create more than 1,000 jobs over a 5-year period. The Governor may by executive order

Page 12 of 15

337

338

339

340

341

342

343

344

345346

347

348

349

350

351

352353

354

355

356

357

358

359 360

361

362

363

364

designate up to three rural areas of critical economic concern which will establish these areas as priority assignments for REDI as well as to allow the Governor, acting through REDI, to waive criteria, requirements, or similar provisions of any economic development incentive. Such incentives shall include, but not be limited to: the Qualified Target Industry Tax Refund Program under s. 288.106, the Quick Response Training Program under s. 288.047, the Quick Response Training Program for participants in the welfare transition program under s. 288.047(8), transportation projects under s. 288.063, the brownfield redevelopment bonus refund under s. 288.107, and the rural job tax credit program under ss. 212.098 and 220.1895. Designation as a rural area of critical economic concern under this subsection shall be contingent upon the execution of a memorandum of agreement among the Office of Tourism, Trade, and Economic Development; the governing body of the county; and the governing bodies of any municipalities to be included within a rural area of critical economic concern. Such agreement shall specify the terms and conditions of the designation, including, but not limited to, the duties and responsibilities of the county and any participating municipalities to take actions designed to facilitate the retention and expansion of existing businesses in the area, as well as the recruitment of new businesses to the area.

(b) The Office of Tourism, Trade, and Economic Development may accept and administer moneys appropriated to the office to support the implementation of the rural priority recommendation within the statewide strategic economic development plan as

Page 13 of 15

365	provided in s. 288.905, including the development of significan t
366	regional economic development projects in each of the designated
367	rural areas of critical economic concern. The office may
368	contract with Enterprise Florida, Inc., to develop regional
369	project implementation plan components to include, but not be
370	limited to, the identification of potential sites, direct
371	marketing campaigns within the industry clusters for each area,
372	identification of costs and barriers related to site preparation
373	including permitting and infrastructure availability,
374	development of memoranda of agreement and interlocal agreements
375	with participating property owners and units of local government
376	within each area regarding the parameters of project
377	participation, and the development of incidental marketing
378	support materials and expenses. The office may approve the
379	expenditure of funds under this paragraph only to the extent
380	that funds are appropriated for such purpose by the Legislature.
381	Section 5. Subsection (6) of section 288.1169, Florida
382	Statutes, is amended to read:
383	288.1169 International Game Fish Association World Center
384	facility
385	(6) The Department of Commerce must recertify every 10
386	years that the facility is open, that the International Game
387	Fish Association World Center continues to be the only
388	international administrative headquarters, fishing museum, and
389	Hall of Fame in the United States recognized by the
390	International Game Fish Association, and that the project is
391	meeting the minimum projections for attendance or sales tax
392	revenues as required at the time of original certification. If

Page 14 of 15

the facility is not recertified during this 10-year review as

meeting the minimum projections, then funding will be abated until certification criteria are met. If the project fails to generate \$1 million of annual revenues pursuant to paragraph (2)(e), the distribution of revenues pursuant to s.

212.20(6)(d)8.d. 212.20(6)(d)7.d. shall be reduced to an amount equal to \$83,333 multiplied by a fraction, the numerator of which is the actual revenues generated and the denominator of which is \$1 million. Such reduction shall remain in effect until revenues generated by the project in a 12-month period equal or exceed \$1 million.

Section 6. Paragraph (b) of subsection (2) of section 985.2155, Florida Statutes, is amended to read:

985.2155 Shared county and state responsibility for juvenile detention. --

(2) As used in this section, the term:

(b) "Fiscally constrained county" means a county designated as a rural area of critical economic concern under s. 288.0656 for which the value of a mill in the county is no more than  $\frac{$4}{$3}$  million, based on the property valuations and tax data annually published by the Department of Revenue under s. 195.052.

Section 7. There is hereby appropriated the sum of \$2 million from the General Revenue Fund for the 2006-2007 fiscal year to the Office of Tourism, Trade, and Economic Development for the implementation of the rural priority recommendation within the statewide strategic economic development plan.

Section 8. This act shall take effect July 1, 2006.

Page 15 of 15

### HOUSE OF REPRESENTATIVES LOCAL BILL STAFF ANALYSIS

BILL #:

HB 547

East County Water Control District, Lee and Hendry Counties

SPONSOR(S): Kreegel

**TIED BILLS:** 

**IDEN./SIM. BILLS:** 

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Local Government Council 2) Finance & Tax Committee 3)	8 Y, 0 N	Smith  Monroe	Hamby  Diez-Arguelles

#### **SUMMARY ANALYSIS**

House Bill 547 amends the boundaries to East County Water Control District (District), an independent special district in Lee and Hendry Counties, to include two undeveloped parcels of land owned by separate entities. This bill also corrects a scrivener's error.

According to the Economic Impact Statement, no fiscal impacts are anticipated for either fiscal year 2006-07 or 2007-08.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. h0547b.FT.doc

STORAGE NAME:

2/22/2006

DATE:

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

The bill does not appear to implicate any of the House Principles.

#### B. EFFECT OF PROPOSED CHANGES:

The District was created by judicial decree of the twelfth circuit court in 1958. This decree was ratified by the Legislature in 1963 by ch. 63-1549, L.O.F. This special act provided that the District was created under ch. 298, F.S. The District encompasses over 63,000 acres of land and approximately 311 miles of canals. The District is authorized to levy annual installment and maintenance taxes. The collection and enforcement of taxes levied by the District are provided for in the same manner as county taxes. The District's authorization includes the authority to sell land for unpaid and delinquent taxes and the issuance and sale of tax certificates for unpaid taxes.

This bill amends the boundaries of the District to add approximately 63 acres of land (less than 0.1% of the total District), composed of two undeveloped parcels of land owned by two landowners who have consented to inclusion of their property into the District. This bill also corrects a scrivener's error.

#### C. SECTION DIRECTORY:

Section 1: Subsection (2) of section 1 of section 3 of chapter 2000-423, Laws of Florida, is amended, relating to district creation and boundaries.

Section 2: Provides effective date of upon becoming a law.

## II. NOTICE/REFERENDUM AND OTHER REQUIREMENTS

A. NOTICE PUBLISHED? Yes [X] No []

IF YES, WHEN? October 12, 2005

WHERE? News-Press, Fort Myers, Lee, Charlotte, Collier, Glades and Hendry Counties, Florida

B. REFERENDUM(S) REQUIRED? Yes [] No [X]

IF YES, WHEN?

- C. LOCAL BILL CERTIFICATION FILED? Yes, attached [X] No []
- D. ECONOMIC IMPACT STATEMENT FILED? Yes, attached [X] No []

Although the EIS states the bill will have no fiscal impact, the district's attorney states the district will benefit from inclusion of the parcels as it will receive additional revenues from the added parcels.

### **III. COMMENTS**

A. CONSTITUTIONAL ISSUES: None.

STORAGE NAME: DATE:

h0547b.FT.doc 2/22/2006 B. RULE-MAKING AUTHORITY: None.

### C. DRAFTING ISSUES OR OTHER COMMENTS:

## Other Comments

Mr. M. Christopher Lyon, Esq., with the law firm of Lewis, Longman & Walker, P.A., representing the District, sent the following statement relating to the boundaries of the district:

This bill proposes to add to the District approximately 63 acres of land, owned by two landowners who approached the District and have consented to inclusion. Additionally, the two parcels are District enclaves, as they are located inside the District's current boundaries but excluded from the District. These parcels to be added already receive the benefit of the services provided by the District, without contributing to the expense of these improvements. If included. the parcels will receive additional benefit from the District in the form of drainage improvements to the land. The District and its residents will also benefit from inclusion of the parcels as they will receive additional revenues from the added parcels.<sup>1</sup>

The district attorney has submitted a letter from the District clarifying the parcels of land to be added to the District. The district attorney also submitted consent agreements between the landowners and the District for the two parcels to be included.

## IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES

None.

h0547b.FT.doc 2/22/2006

<sup>&</sup>lt;sup>1</sup> See Memorandum from M. Christopher Lyon (January 24, 2006) (on file with House of Representatives, Local Government Council).

1	A bill to be entitled
2	An act relating to the East County Water Control District,
3	Lee and Hendry Counties; amending ch. 2000-423, Laws of
4	Florida; amending the boundaries of the district;
5	providing an effective date.
6	
7	Be It Enacted by the Legislature of the State of Florida:
8	
9	Section 1. Subsection (2) of section 1 of section 3 of
10	chapter 2000-423, Laws of Florida, is amended to read:
11	Section 1. Creation; Status; Charter amendments; District
12	boundaries
13	(2) The boundaries of the District are hereby declared to
14	be as follows:
15	
16	LANDS IN LEE COUNTY, FLORIDA
17	
18	TOWNSHIP 43 SOUTH, RANGE 26 EAST
19	
20	SECTION 25:
21	
22	The following portions of Section 25;
23	
24	The East 1/2 of the Northeast 1/4 of the Northeast
25	1/4, together with
26	
27	The Northeast $1/4$ of the Southeast $1/4$ of the
28	Northeast 1/4.

Page 1 of 28

29

TOWNSHIP 43 SOUTH, RANGE 27 EAST

30 31

32 SECTION 19:

33 34

35

36

37 38

39

40 41

42

43

44 45

46

47

48 49

50

51

52

53

54

55 56 Commencing at the Southeast corner of Government Lot 5 of said Section 19, said point also being the South 1/4 Section Corner of said Section 19; thence North 89° 32' 09" West along the South line of said Section 19, a distance of 941.16 feet to the POINT OF BEGINNING of this description; thence North 00° 33' 49" West, a distance of 961.01 feet to the Southerly United States Government Easement line of the Caloosahatchee River; thence continuing North 00° 33' 48" West, a distance of 90 feet, more or less, to the Southerly waters edge of the said Caloosahatchee River; thence Southwesterly along the meanders of said Southerly waters edge of the Caloosahatchee River, a distance of 780 feet, more or less; thence South 00° 33' 48" East, a distance of 50 feet, more or less, to the said Southerly United States Government Easement line of the Caloosahatchee River; thence continuing South 00° 33' 48" East, a distance of 578.75 feet to the said South line of Section 19; thence South 89° 32' 09" East along the said South line of Section 19 to the POINT OF BEGINNING, LESS the Easterly 35.80 feet of the above described parcel.

Page 2 of 28

57 SECTION 30: 58 59 The following portions of Section 30; 60 61 That portion of the West 1/2 of said Section 30 lying North of State Road 80, LESS the West 118.40 feet 62 thereof. 63 64 65 That portion of the Northwest 1/4 of the Northeast 66 Northwest 1/4 of Section 30 lying North of State Road 80. 67 68 69 That portion of Section 30 lying South of the 70 Southerly Right-of-Way line of State Road 80, LESS the West 200.00 feet of said Section 30 lying South of 71 72 Hickey's Creek, 73 AND LESS lots 18 thru 28, Lots 31 and 32, Lots 37 and 74 75 38, Lots 41 thru 44 all as shown on Pine Creek Acres, 76 Unit No. 1 as recorded in Plat Book 10, Page 13 of the Public Records of Lee County, Florida. 77 78 79 AND LESS Lot 1, Lots 23 and 24, Lots 27 and 28, the 50 foot Right-of-Way for Dixie Lane and that portion of 80 the 50 foot Right-of-Way for Pine Boulevard lying 81 82 Easterly of a line connecting the Northeast corner of 83 Lot 92 with the Southeast corner of Lot 35 all as 84 shown on Pine Creek Acres, Unit No. 2 as recorded in

Page 3 of 28

Plat Book 10, Page 74 of the said Public Records,

AND LESS the following described parcel;

BEGINNING at the Northeast corner of Pine Creek Acres, Unit No. 1 as recorded in Plat Book 10, Page 13 of the said Public Records; thence South 00° 56' 00" East along the East line of said Pine Creek Acres, Unit No. 1 and the Southerly projection thereof, a distance of 223.86 feet; thence North 89° 35' 20" East, a distance of 166.20 feet; thence North 00° 24' 40" West, a distance of 203.00 feet to the said Southerly Right-of-Way line of State Road 80; thence North 82° 54' 00" West along the said Southerly Right-of-Way line of State Road 80 to the POINT OF BEGINNING,

AND LESS the following described parcel;

Commencing at the said Northeast corner of Pine Creek Acres, Unit No. 1; thence South 00° 56' 00" East along the said East line of Pine Creek Acres, Unit No. 1 and the Southerly projection thereof, a distance of 223.86 feet; thence North 89° 35' 20" East, a distance of 166.20 feet; thence North 00° 24' 40" West, a distance of 203.00 feet to the said Southerly Right-of-Way line of State Road 80, thence South 82° 54' 00" East along the said Southerly Right-of-Way line of State Road 80, a distance of 137.61 feet to the POINT OF BEGINNING of

Page 4 of 28

this description; thence South 00° 24' 40" East, a distance of 237.58 feet; thence North 89° 35' 20" East, a distance of 209.19 feet; thence South 00° 24' 40" East, a distance of 918.16 feet; thence North 89° 35' 20" East, a distance of 420.00 feet; thence North 00° 24" 40" West, a distance of 1069.39 feet to the said Southerly Right-of-Way line of State Road 80; thence Northwesterly along the said Southerly Right-of-Way line of State Road 80; BEGINNING,

AND LESS the following described parcel;

BEGINNING at the intersection of the East line of the Northwest 1/4 of the Northeast 1/4 of said Section 30 and the said Southerly Right-of-Way line of State Road 80; thence South 00° 24' 40" East along the East line of the West 1/2 of the Northeast 1/4 of said Section 30 to a point which is South 00° 24' 40" East, a distance of 129.00 feet from the Northwest corner of the Southeast 1/4 of the Northeast 1/4 of said Section 30; thence South 89° 41' 55" East along a line parallel with the North line of the said Southeast 1/4 of the Northeast 1/4, a distance of 337.00 feet; thence North 00° 24' 40" West to the said Southerly Right-of-Way line of State Road 80; thence North 81° 08' 00" West along the said Southerly Right-of-Way line of State Road 80 to the POINT OF BEGINNING.

Page 5 of 28

```
141
142
          SECTION 31:
143
144
          The following portions of Section 31;
145
146
          The West 1/2, together with
147
148
          The West 1/2 of the Southeast 1/4, together with
149
          The Southeast 1/4 of the Southeast 1/4, together with
150
151
          The Southwest 1/4 of the Northeast 1/4, together with
152
153
154
          The Southwest 1/4 of the Northwest 1/4 of the
155
          Northeast 1/4, together with
156
          The Northeast 1/4 of the Northeast 1/4 of the
157
158
          Northeast 1/4.
159
160
           SECTION 36:
161
162
          The East 1/2 of Section 36, LESS the Northwest 1/4 of
163
           the Northeast 1/4 thereof.
164
           TOWNSHIP 44 SOUTH, RANGE 26 EAST
165
166
167
           SECTION 1-3:
168
```

Page 6 of 28

2006 HB 547 169 All of Sections 1, 2 and 3. 170 SECTION 4: 171 172 The East 1/2 of Section 4. 173 174 SECTION 10: 175 176 177 The following portions of Section 10; 178 The East 1/2 of the Southeast 1/4, together with 179 180 The Northwest 1/4 of the Southeast 1/4. 181 182 SECTIONS 11-14: 183 184 185 All of Sections 11, 12, 13 and 14. 186 187 SECTION 15: 188 The East 1/2 of the East 1/2 of Section 15. 189 190 191 SECTION 16: 192 193 The following portions of Section 16; 194 All of Units 1 through 5 of "Lehigh Acres" as recorded 195 in Plat Book 27, Page 186 of the Public Records of Lee 196 Page 7 of 28

197	County, Florida together with,
198	
199	Lot 16, Block 36 of "Buckingham Park, Northwest
200	Section" as recorded in Plat Book 9, Page 92 of the
201	said Public Records.
202	
203	SECTION 19:
204	
205	The following portions of Section 19;
206	
207	The Southeast 1/4, together with
208	
209	That portion of the Northeast $1/4$ of said Section 19
210	lying South of Buckingham Road.
211	
212	SECTION 20:
213	
214	The following portions of Section 20;
215	
216	The South 1/2, together with
217	
218	That portion of the North $1/2$ of said Section 20 lying
219	South of Buckingham Road.
220	
221	SECTION 21:
222	
223	The following portions of "Buckingham Park, South
224	Section" as recorded in Plat Book 9, Page 99 of the
1	Dags 9 of 20

Page 8 of 28

HB 547

225 said Public Records being in Section 21; 226 Lots 3 through 10 of Block 40, 227 228 229 Lots 1 and 3 of Block 38, 230 231 Lot 28 of Block 29, 232 The North 40 feet of Lot 29 of Block 29, 233 234 All of Tract "D", 235 236 All of Block "E" 237 238 together with, 239 240 241 the Re-subdivision of that portion of Block "E" of said "Buckingham Park, South Section" as replatted on 242 "Plat of Unit 3 Lehigh Park, a Subdivision of Lehigh 243 Acres" as recorded in Plat Book 15, Page 66 of the 244 said Public Records, together with 245 246 247 That portion of said Section 21 lying Southwesterly of the centerline of a 60 foot easement as described in 248 249 Miscellaneous Book 32, Page 335 of the said Public 250 Records. 251 SECTION 22: 252

Page 9 of 28

2006

```
253
          That portion of Section 22 lying South and
254
           Southwesterly of Homestead Road as shown on Plat of
255
           "Buckingham Park Entrance Roads" as recorded in Plat
256
          Book 9, Page 97 of the said Public Records.
257
258
          SECTIONS 23-29:
259
260
          All of Sections 23, 24, 25, 26, 27, 28 and 29.
261
262
           SECTION 30:
263
264
           The following portions of Section 30;
265
266
           The South 1/2, together with
267
268
269
           The Northeast 1/4, together with
270
           The South 100 feet of the North 1/2.
271
272
273
           SECTION 31:
274
           That portion of said Section 31 lying Northeasterly of
275
276
           State Road 82.
277
           SECTIONS 32-36:
278
279
           All of Sections 32, 33, 34, 35 and 36.
280
```

Page 10 of 28

HB 547

281 TOWNSHIP 44 SOUTH, RANGE 27 EAST 282 283 284 SECTION 1: 285 All of Section 1. 286 287 288 SECTION 2: 289 290 All of Section 2, LESS the Northwest 1/4 of the 291 Northwest 1/4 thereof. 292 293 SECTION 3: 294 295 All of Section 3, LESS the Northeast 1/4 thereof, 296 AND LESS the East 1/2 of the Northwest 1/4 thereof. 297 298 299 SECTIONS 4-6: 300 All of Sections 4, 5 and 6. 301 302 303 SECTION 7: 304 The following portions of Section 7; 305 306 307 The South 1/2, together with 308

Page 11 of 28

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

2006

HB 547 The Northwest 1/4, together with 309 310 The Southwest 1/4 of the Northeast 1/4, together with 311 312 The North 1/2 of the Northeast 1/4, together with 313 314 The North 854 feet of the East 466 feet of the 315 Southeast 1/4 of the Northeast 1/4. 316 317 SECTION 8: 318 319 The following portions of Section 8; 320 321 The South 1/2, together with 322 323 The Northwest 1/4 of the Northeast 1/4, together with 324 325 326 The West 1/2 of the Northeast 1/4, together with 327 The East 3/4 of the Southeast 1/4 of the Northwest 328 329 1/4. 330 331 SECTION 9: 332 All of said Section 9, LESS the Southwest 1/4 of the 333 334 Northeast 1/4 thereof. 335 SECTIONS 10-36: 336

Page 12 of 28

2006

2006 HB 547 337 All of Sections 10, 11, 12, 13, 14, 15, 16, 17, 18, 338 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 339 32, 33, 34, 35 and 36. 340 341 TOWNSHIP 45 SOUTH, RANGE 26 EAST 342 343 344 SECTIONS 1-3: 345 All of Section 1, 2 and 3. 346 347 SECTION 4: 348 349 All that portion of Section 4 lying North of State 350 Road 82. 351 352 353 SECTION 5: 354 All that portion of Section 5 lying North of State 355 356 Road 82. 357 SECTION 6: 358 359 All that portion of Section 6 lying North of State 360 Road 82. 361 362 SECTION 9: 363 364

Page 13 of 28

	HB 547		2006
365		All that portion of Section 9 lying North of State	
366		Road 82.	
367			
368		SECTION 10:	
369			
370		All that portion of Section 10 lying North of State	
371		Road 82.	
372			
373		SECTION 11:	
374			
375		All that portion of Section 11 lying North of State	
376		Road 82.	
377			
378		SECTION 12:	
379			
380		All of Section 12.	
381			
382		SECTION 13:	
383			
384		All that portion of Section 13 lying North of State	
385		Road 82.	
386			
387		SECTION 14:	
388			
389		All that portion of Section 14 lying North of State	
390		Road 82.	
391			
392		TOWNSHIP 45 SOUTH, RANGE 27 EAST	
ı		Dona 44 of 20	

Page 14 of 28

```
393
394
           SECTIONS 1-3 \frac{1-2}{2}:
395
396
          All of Sections 1, and 2 and 3.
397
398
          SECTION 3:
399
400
          The following portions of Section 3;
401
402
          The South 1/2; together with
403
404
          The Northeast 1/4, together with
405
406
          The East 1/2 of the Northwest 1/4, together with the
407
          following described parcel;
408
409
          Commencing at the Northeast corner of Government Lot 4
410
           of said Section 3; thence Southerly along the East
411
           line of said Government Lot 4, a distance of 631.60
           feet to the POINT OF BEGINNING of this description;
412
413
          thence continue Southerly along the said East line of
414
          Government Lot 4, a distance of 315.90 feet; thence
          Westerly, a distance of 660.00 feet; thence Northerly
415
           along a line parallel with the said East line of
416
417
           Government Lot 4, a distance 315.90 feet; thence
418
          Easterly, a distance of 660.00 feet to the POINT OF
419
           BEGINNING, Together with the following described
420
          parcel:
```

Page 15 of 28

421 422 Commencing at the Northeast corner of said Government 423 Lot 4 of Section 3; thence Southerly along the East 424 line of said Covernment Lot 4, a distance of 157.90 425 feet to the POINT OF BEGINNING of this description; 426 thence continue Southerly along the said Easterly line 427 of Government Lot 4, a distance of 315.80 feet; thence 428 Westerly, a distance of 330.00 feet; thence Northerly, 429 a distance of 315.80 feet; thence Easterly, a distance of 330.00 feet to the POINT OF BEGINNING, Together 430 431 with the following described parcel: 432 433 Commencing at the Northwest corner of said Government 434 Lot 4; thence Southerly along the West line of said 435 Section 3, a distance of 631.60 feet to the POINT OF 436 BEGINNING of this description; thence Easterly, a 437 distance of 660.00 feet; thence Southerly, a distance 438 of 315.90 feet; thence Westerly, a distance of 660.00 439 feet; thence Northerly, a distance of 315.90 feet to 440 the POINT OF BEGINNING, 441 442 Together with the following described parcel: 443 444 Commencing at the Northwest corner of Section 3; 445 thence North 89° 15' 00" East along the North line of 446 said Section 3, a distance of 1326.37 feet to the 447 Northeast corner of Government Lot 4 of said Section 448 3; thence South 01° 02' 02" East along the East line

Page 16 of 28

449 of said Government Lot 4, a distance of 473.70 feet to 450 the POINT OF BEGINNING of this description; thence 451 continuing South 01° 02' 02" East, a distance of 452 157.90 feet; thence South 89° 15' 05" West, a distance 453 of 330.00 feet, thence North 00° 32' 28" West, a 454 distance of 157.90 feet; thence North 89° 15' 03" East, a distance of 330.00 feet to the said East line 455 456 of Covernment Lot 4 and the POINT OF BEGINNING, 457 458 Together with the following described parcel: 459 460 Commencing at the Northwest corner of Section 3; 461 462 thence South 00° 02' 50" East along the West line of 463 said Section 3, a distance of 947.50 feet to the POINT 464 OF BEGINNING of this description; thence North 89° 15' 465 10" East, a distance of 1342.70 feet; thence South 01° 466 02' 07" East, a distance of 631.80 feet; thence South 467 89° 15' 15" West, a distance of 676.80 feet; thence 468 South 00° 32' 28" East, a distance of 928.52 feet to a 469 point on the East/West 1/4 Section line of said 470 Section 3: thence North 89° 54' 56" West along the 471 said East/West 1/4 Section line of Section 3, a 472 distance of 684.84 feet to the West 1/4 corner of said 473 Section 3; thence North 00° 02' 50" West along the 474 West line of said Section 3, a distance of 1550.46 475 feet to the POINT OF BEGINNING. 476

Page 17 of 28

477	SECTION 4:
478	
479	All of Section 4, LESS the Southeast 1/4 of the
480	Southeast 1/4 thereof,
481	
482	AND LESS the South $1/2$ of the Northeast $1/4$ of the
483	Southeast 1/4 of said Section 4.
484	
485	AND LESS the South $1/2$ of the Northeast $1/4$ of the
486	Northeast $1/4$ of the Southeast $1/4$ of said Section 4,
487	
488	AND LESS the Northwest $1/4$ of the Northeast $\frac{1}{4}$ of the
489	Southeast 1/4 of said Section 4.
490	
491	SECTION 5:
492	
493	The following portions of Section 5;
494	
495	The Northwest 1/4, together with
496	
497	The East $3/4$ of the North $1/2$ of the Southwest $1/4$ ,
498	together with The South $1/2$ of the Southwest $1/4$ ,
499	together with
500	
501	The Southwest 1/4 of the Southeast 1/4 LESS the South
502	175 feet of the East 125 feet thereof, together with
503	The following described parcel being in the Northeast
504	1/4 of the Northeast 1/4 of said Section 5; Commencing
ļ	D 40 - f 00

Page 18 of 28

505

506

507

508

509

510

511512

513

514

515

516

517

518 519

520 521

522

523

524

525

526

527 528

529 530

531

532

at the Northeast corner of said Section 5; thence Westerly along the North line of said Section 5, said North line of Section 5 being the South line of Units 7 and 18 of "Leeland Heights" as shown on plat recorded in Plat Book 12, Page 53 of the said Public Records, a distance of 116.51 feet to the Southwest corner of Lot 10 of Block 87 of said "Leeland Heights" and the POINT OF BEGINNING of this description; thence continuing Westerly along the said North line of Section 5, a distance of 1208.55 feet to the Northwest corner of the Northeast 1/4 of the Northeast 1/4 of said Section 5; thence South 01° 35' 34" East along the West line of the said Northeast 1/4 of the Northeast 1/4 of Section 5, a distance of 1149.72 feet; thence Easterly along a line parallel with the said North line of Section 5, a distance of 1268.07 feet to a point of intersection with a line parallel with and 60 feet Westerly of (as measured at right angles) the East line of said Section 5; thence North 01° 44' 40" West along said parallel line, a distance of 1089.78 feet to a point of intersection with a line parallel with and 60 feet Southerly of (as measured at right angles) the said North line of Section 5; thence Westerly along said line parallel with and 60 feet Southerly of the North line of Section 5, a distance of 58.31 feet to a point of intersection with the Southerly prolongation of the West line of said Lot 10 of Block 87 of "Leeland Heights"; thence Northerly

Page 19 of 28

533	along said Southerly prolongation, a distance of 60.00
534	feet to the POINT OF BEGINNING. Bearings in last
535	described parcel relative to said Plat of Units 7 and
536	18 of "Leeland Heights".
537	
538	SECTION 6:
539	
540	All of Section 6, LESS the Northwest 1/4 of the
541	Southwest 1/4 of the Northeast 1/4 thereof;
542	
543	AND LESS the South 1/2 of the Northeast 1/4 of the
544	Southwest 1/4 of the Northeast 1/4 of said Section 6,
545	
546	AND LESS the South 1/2 of the Southeast 1/4 of the
547	Northwest 1/4 of the Northeast 1/4 of said Section 6,
548	
549	AND LESS the South 1/2 of the Southwest 1/4 of the
550	Northwest 1/4 of the Northeast 1/4 of said Section 6,
551	
552	AND LESS the North 1/2 of the Northeast 1/4 of the
553	Northwest 1/4 of the Northeast 1/4 of said Section 6,
554	
555	AND LESS the following described parcel,
556	
557	BEGINNING at the Southwest corner of Government Lot 5
558	of said Section 6; thence Northerly along the West
559	line of said Government Lot 5, a distance of 466.70
560	feet; thence Easterly along a line parallel with the
	Page 20 of 28

Page 20 of 28

CODING: Words  $\underline{\text{stricken}}$  are deletions; words  $\underline{\text{underlined}}$  are additions.

```
561
          South line of said Government Lot 5, a distance of
562
          466.70 feet; thence Southerly along a line parallel
563
          with the said West line of Government Lot 5, a
564
          distance of 466.70 feet; thence Westerly along the
565
           South line of said Government Lot 5, a distance of
566
           466.70 feet to the POINT OF BEGINNING.
567
568
           SECTION 7:
569
570
          All of Section 7.
571
572
           SECTION 8:
573
574
           All of Section 8, LESS the Southwest 1/4 of the
575
           Southeast 1/4 thereof.
576
577
           SECTION 9:
578
579
           The following portions of Section 9;
580
581
           The West 1/2 of the Southwest 1/4, together with
582
           The Southeast 1/4, together with
583
584
           The West 1/2 of the Northeast 1/4, together with
585
586
           The Southeast 1/4 of the Northeast 1/4.
587
588
```

Page 21 of 28

HB 547

616

589 SECTIONS 10-17: 590 All of Sections 10, 11, 12, 13, 14, 15, 16 and 17. 591 592 SECTION 18: 593 594 595 All of Section 18, LESS the 200 foot Right-of-Way for 596 State Road 82 thereof, 597 AND LESS the Westerly 25 feet of that portion of said 598 599 Section 18 lying Northerly of said State Road 82, said 600 25 foot strip as conveyed to Lee County for roadway purposes by deed recorded in Official Record Book 147, 601 Page 73 of the said Public Records of Lee County. 602 603 604 SECTION 19: 605 606 All of Section 19, LESS the 200 foot Right-of-Way for 607 State Road 82 thereof, 608 AND LESS the following described parcel, BEGINNING at 609 the Northeast corner of said Section 19; thence South 610 00° 34' 00" East along the East line of said Section 611 19 to the East 1/4 Section corner of said Section 19; 612 thence South 89° 53' 40" West along the East/West 1/4 613 Section line of said Section 19, a distance of 1479.38 614 feet; thence North 00° 39' 20" West along a line 615

Page 22 of 28

parallel with and 156.00 feet Westerly of (as measured

CODING: Words stricken are deletions; words underlined are additions.

2006 HB 547

617	at right angles) the West line of the East 1/2 of the
618	Northeast 1/4 of said Section 19, a distance of
619	2019.77 feet to a point of intersection with the
620	Southwesterly Right-of-Way line of said State Road 82;
621	thence South 64° 06' 00" East along the said
622	Southwesterly right-of-Way line of State Road 82, a
623	distance of 174.40 feet to a point of intersection
624	with the said West line of the East 1/2 of the
625	Northeast 1/4 of Section 19; thence North 00° 39' 20"
626	West along the said West line of the East 1/2 of the
627	Northeast 1/4 of Section 19, a distance of 223.58 feet
628	to a point of intersection with the Northeasterly
629	Right-of-Way line of State Road 82; thence North 64°
630	06' 00" West along the said Northeasterly Right-of-Way
631	line of State Road 82, a distance of 400.00 feet;
632	thence North 49° 30' 50" East, a distance of 465.93
633	feet to the Northwest corner of the said East 1/2 of
634	the Northeast 1/4 of Section 19; thence North 89° 55'
635	00" East along the North line of said Section 19, a
636	distance of 1327.50 feet to the POINT OF BEGINNING.
637	
638	SECTION 20:
639	
640	All of Section 20, LESS the 200 foot Right-of-Way for
641	State Road 82 thereof,
642	
643	AND LESS the following described parcel, BEGINNING at
644	the Northwest corner of said Section 20; thence North

Page 23 of 28

89° 15' 50" East along the North line of said Section 20, a distance of 227.46 feet; thence South 00° 34' 00" East along a line parallel with the West line of said Section 20, a distance of 1516.82 feet to a point of intersection with the Northerly Right-of-Way line of State Road 82; thence North 49° 52' 20" West along the said Northerly Right-of-Way line of State Road 82, a distance of 300.00 feet to a point of intersection with the West line of said Section 20; thence North 00° 34' 00" East along the said West line of Section 20 to the POINT OF BEGINNING

AND LESS the following described parcel, BEGINNING at the intersection of the Southwesterly Right-of-Way line of State Road 82 and the South line of said Section 20; thence North 24° 51' 40" West along the said Southwesterly Right-of-Way line of State Road 82, a distance of 1000.00 feet; thence South 32° 24' 30" West, a distance of 1081.39 feet to a point of intersection with the said South line of Section 20; thence North 89° 40' 40" East along the said South line of Section 20, a distance of 1000.00 feet to the POINT OF BEGINNING. Last described parcel being recorded in Deed Book 306, Page 153 of the said Public Records of Lee County.

SECTIONS 21-26:

Page 24 of 28

2006 HB 547 673 All of Sections 21, 22, 23, 24, 25 and 26. 674 675 SECTION 27: 676 677 All of Section 27 lying NORTH of State Road 82. 678 679 SECTION 28: 680 All of Section 28 lying North of State Road 82. 681 682 683 SECTION 29: 684 All of Section 29 lying North of State Road 82. 685 686 687 SECTION 34: 688 All of Section 34 lying North of State Road 82. 689 690 691 SECTION 35: 692 All of Section 35 lying North of State Road 82. 693 694 695 SECTION 36: 696 All of Section 36 LESS the 200 foot Right-of-Way for 697 State Road 82 thereof. 698 699 LANDS IN HENDRY COUNTY, FLORIDA. 700

Page 25 of 28

701 702 TOWNSHIP 43 SOUTH, RANGE 28 EAST 703 704 SECTION 30: 705 706 The following portions of Section 30; 707 The West 400.00 feet of the Southwest 1/4 less the 708 709 right-of-way for State Road 80, together with 710 The parcel commencing at the West 1/4 corner of 711 Section 30; thence along the West Section line North 712 713 01° 01' 11" West, a distance of 164.01 feet to the 714 North right-of-way line of State Road 80 and the POINT OF BEGINNING; thence continuing North 01° 01' 11" 715 West, a distance of 1156.17 feet to the South Right-716 717 of-Way line for the Caloosahatchee River (C-43 canal); thence along said South Right-of-Way line North 78° 718 07' 28" East, a distance of 162.92 feet; thence South 719 01° 01' 11" East, a distance of 415.55 feet; thence 720 721 South 45° 02' 36" East, a distance of 345.35 feet; 722 thence South 01° 01' 11" East, a distance of 520.42 feet to the North Right-of-Way for State Road 80; 723 thence along said right-of-way South 88° 36' 43" West, 724 a distance of 400.00 feet to the POINT OF BEGINNING 725 726 727 SECTION 31: 728

Page 26 of 28

HB 547

729 The following portions of Section 31; 730 The Southeast 1/4 of the Northwest 1/4, together with 731 732 733 The East 1/2 of the Southwest 1/4, together with, 734 The South 185.00 feet of the North 1/2 of the 735 Northwest 1/4 less the West 1189.24 feet of the East 736 1439.25 feet of the South 25.00 feet thereof; 737 738 Together with the West 660.76 feet of the North 30.00 739 740 feet of the Southwest 1/4 of the Northwest 1/4, 741 Together with the West 400.00 feet of the Northwest 742 743 1/4 of the Northwest 1/4. 744 TOWNSHIP 44 SOUTH, RANGE 28 EAST 745 746 747 SECTION 6: 748 749 The West 1/2 of Section 6. 750 751 SECTION 7: 752 The West 1/2 of Section 7. 753 754 755 SECTION 18: 756

Page 27 of 28

CODING: Words stricken are deletions; words underlined are additions.

HB 547 The West 1/2 of Section 18. 757 758 759 SECTION 19: 760 761 The West 1/2 of Section 19. 762 763 SECTION 30: 764 The West 1/2 of Section 30. 765 766 767 SECTION 31: 768 769 The West 1/2 of Section 31. Section 2. This act shall take effect upon becoming a law. 770

Page 28 of 28

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 753

Homestead Tax Deferral

SPONSOR(S): Rivera

TIED BILLS:

IDEN./SIM. BILLS: SB 1268

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Finance & Tax Committee		Monroe KDSM	Diez-Arguelles
2) Local Government Council			
3) Fiscal Council	· · · · · · · · · · · · · · · · · · ·		
4)		· -	
5)		_	
	<del></del>		

## **SUMMARY ANALYSIS**

Section 197.252, F.S. allows qualified persons to defer paying the property taxes on homestead property until ownership of the property has changed. The amount of taxes which can be deferred depends on the age and household income of the person deferring the taxes. Under current law:

- Any person may defer that portion of their tax bill which exceeds 5 percent of their household income.
- A person 65 or older may defer that portion of their tax bill which exceeds 3 percent of their household
- A person 70 or older whose household income is \$12,000 or under may defer their entire tax bill.
- Any person with a household income under \$10,000 may defer their entire tax bill.

Under this bill, a person 65 or older whose household income qualifies them for the additional homestead exemption under s. 196.075, F.S. may defer their entire tax bill. (In 2006 this amount is \$23,463.).

This bill has no fiscal impact since it simply changes the date on which the taxes are collected.

This bill has an effective date of January 1, 2007.

### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

## A. HOUSE PRINCIPLES ANALYSIS:

This bill does not appear to implicate any of the house principles.

## B. EFFECT OF PROPOSED CHANGES:

#### **Current Situation**

Section 197.252, F.S., allows people to defer paying the property taxes on homestead property until ownership of the property has changed. Under current law,

- Any person may defer that portion of their tax bill which exceeds 5 percent of their household income.
- A person 65 or older may defer that portion of their tax bill which exceeds 3 percent of their household income.
- A person 70 or older whose household income is \$12,000 or under may defer their entire tax bill.
- Any person with a household income under \$10,000 may defer their entire tax bill.

Under this program, payment of both ad valorem taxes and some non ad-valorem assessments can be deferred. Taxes cannot be deferred if the value of the primary mortgage is greater than 70 percent of the just value of the property or if all unsatisfied debt on the property, including deferred taxes, exceeds 85 percent of the just value of the homestead.

A tax certificate is issued to the county for any taxes deferred under this statute. The county then holds these certificates until such time as the taxes become due and payable. These taxes become due and payable if ownership or use of the homesteaded property changes or if all unsatisfied liens on the property grow to an amount which exceeds 85% of the property's just value.

During the time the county holds the certificates, interest is accrued at a rate of "0.5 percent plus the average yield to maturity of the long-term fixed-income portion of the Florida Retirement System investments as of the end of the quarter preceding the date of the sale of the deferred payment tax certificates; however, the interest rate may not exceed 9.5 percent." S. 197.262(2), F.S. In 2005 this interest rate was 5.59 percent.

## **Proposed Changes**

Under this bill, the payment of the entire tax bill could be deferred by individuals who are 65 or older and have a household income that would qualify them for the additional homestead exemption for low income seniors, governed by s. 196.075, F.S., which reads:

- (2) . . . any person . . . who has attained age 65, and whose household income does not exceed \$20,000.
- (3) Beginning January 1, 2001, the \$20,000 income limitation shall be adjusted annually, on January 1, by the percentage change in the average cost-of-living index in the period January 1, through December 31 of the immediate prior year compared with the same period for the year prior to that. The index is the average of the monthly consumer-price-index figures for the state 12-month period, relative to the United States as a whole, issued by the United States Department of Labor.

In 2006, the maximum qualified income under this statute is \$23,463.

STORAGE NAME: DATE:

h0753.FT.doc 2/6/2006 Thus, if this bill passes, the amount of taxes which may be deferred by an individual would change so that:

- Any person may defer that portion of their tax bill which exceeds 5 percent of their household income.
- A person 65 or older may defer that portion of their tax bill which exceeds 3 percent of their household
- A person 65 or older whose household income qualifies them for the additional homestead exemption under s. 196.075, F.S., may defer their entire tax bill.
- Any person with a household income under \$10,000 may defer their entire tax bill.

## C. SECTION DIRECTORY:

Section 1 amends s. 197.252, F.S., changing the eligibility criteria for participating in the tax deferral program.

Section 2 provides that the bill shall take effect January 1, 2007.

### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None

2. Expenditures:

None

## B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

This bill will allow qualified seniors to defer payment of their property taxes until such time as their property experiences a change in ownership. As such, it may delay the collection of some taxes. However, it will not reduce local revenue raising capacity on the whole and the amount of taxes deferred under this program should be minimal.

2. Expenditures:

None

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

This bill will allow qualified low income seniors to defer the payment of their property taxes allowing them another option in managing their financial needs.

# D. FISCAL COMMENTS:

None

## **III. COMMENTS**

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

STORAGE NAME: DATE:

h0753.FT.doc

2/6/2006

The mandates provision of the State Constitution is not applicable because: this bill does not require cities or counties to spend funds or take actions requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None

**B. RULE-MAKING AUTHORITY:** 

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES

PAGE: 4

HB 753 2006

מו פח

A bill to be entitled

An act relating to homestead tax deferral; amending s. 197.252, F.S.; revising income and age criteria for granting approval of applications for deferral of certain taxes and assessments relating to an increased homestead exemption by reason of age and residency; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

 Section 1. Paragraph (b) of subsection (2) of section 197.252, Florida Statutes, is amended to read:

197.252 Homestead tax deferral.--

(2)

(b) In the event the applicant is entitled to claim the increased exemption by reason of age and residency as provided in s. 196.031(3)(a), approval of such application shall defer that portion of such ad valorem taxes plus non-ad valorem assessments which exceeds 3 percent of the applicant's household's income for the prior calendar year. If any such applicant's household income for the prior calendar year is less than \$10,000, or is less than the household income designated for the additional homestead exemption pursuant to s. 196.075 \$12,000 if such applicant is 65 70 years of age or older, approval of such application shall defer such ad valorem taxes plus non-ad valorem assessments in their entirety.

Section 2. This act shall take effect January 1, 2007.

Page 1 of 1

## HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. (for drafter's use only)

Bill No. 0753 COUNCIL/COMMITTEE ACTION \_ (Y/N) ADOPTED \_\_ (Y/N) ADOPTED AS AMENDED \_\_ (Y/N) ADOPTED W/O OBJECTION FAILED TO ADOPT (Y/N)(Y/N)WITHDRAWN OTHER Council/Committee hearing bill: Finance & Tax Committee 1 Representative(s) offered the following: 2 3 4 Amendment (with title amendment) Remove everything after the enacting clause, and insert: 5 Section 1. Paragraph (b) of subsection (2) and subsection 6 7 (4) of section 197.252, Florida Statutes, are amended to read: 197.252 Homestead tax deferral.--8

(2)

9

10

11

12

13

14

15

16

17

18

19

20

21

(b) If In the event the applicant is entitled to claim the increased exemption by reason of age and residency as provided in s. 196.031(3)(a), approval of such application shall defer that portion of such ad valorem taxes plus non-ad valorem assessments which exceeds 3 percent of the applicant's household's income for the prior calendar year. If any such applicant's household income for the prior calendar year is less than \$10,000, or is less than the amount of the household income designated for the additional homestead exemption pursuant to s. 196.075 and the \$12,000 if such applicant is 65 70 years of age or older, approval of the such application shall defer such ad valorem taxes plus non-ad valorem assessments in their entirety.

## HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. (for drafter's use only)

(4) The amount of taxes, non-ad valorem assessments, and interest deferred pursuant to this act shall accrue interest at a rate equal to the semiannually compounded rate of one-half of 1 percent plus the average yield to maturity of the long-term fixed-income portion of the Florida Retirement System investments as of the end of the quarter preceding the date of the sale of the deferred payment tax certificates; however, the interest rate may not exceed 7 9.5 percent.

Section 2. This act shall take effect July 1, 2006.

======== T I T L E A M E N D M E N T =========

Remove the entire title, and insert:

An act relating to the deferral of ad valorem property taxes; amending s. 197.252, F.S.; decreasing the age and increasing the income threshold required for eligibility to defer ad valorem property taxes; decreasing the maximum interest rate that may be charged on deferred ad valorem taxes; providing an effective date.

# HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HM 885

Death Tax

SPONSOR(S): Stargel TIED BILLS:

IDEN./SIM. BILLS:

	REFERENCE		ACTION	ANALYST	STAFF DIRECTOR
1) Finance &	Tax Committee			Levin John Tevin	Diez-Arguelles
2) Rules & Ca	lendar Council				
3) Fiscal Cour	ncil				
4)					
5)					
<u> </u>		• 1			

## **SUMMARY ANALYSIS**

In 2001, the United States Congress passed The Economic Growth and Tax Relief Reconciliation Act, Public Law 107-16, which phased out the federal estate tax over a number of years. Title IX of that law - Compliance With Congressional Budget Act - Section 901 provided that the phase out would not apply to estates of decedents dying after December 31, 2010.

House Memorial 885 urges Congress to immediately and permanently repeal the death tax.

# **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

# A. HOUSE PRINCIPLES ANALYSIS:

Ensure lower taxes – The House Memorial urges the permanent elimination of certain federal taxes.

# B. EFFECT OF PROPOSED CHANGES:

None. The House Memorial does not affect Florida Law.

# C. SECTION DIRECTORY:

Not Applicable

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None. The Florida Estate Tax is limited to the amount allowable as a credit against federal estate taxes, and no credit is currently available.

2. Expenditures:

None

## B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None

## **III. COMMENTS**

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable

2. Other:

STORAGE NAME:

h0885.FT.doc 2/28/2006 PAGE: 2

None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES

2006 HM 885

#### House Memorial

A memorial to the Congress of the United States urging the immediate and permanent repeal of the death tax.

3 4

5

6

1

2

WHEREAS, under federal tax relief legislation passed in 2001, the death tax was temporarily phased out but not permanently eliminated, and

7 8

9

WHEREAS, farmers and other small business owners face losing their farms and businesses if the Federal Government resumes the heavy taxation of citizens at death, and

10 11

WHEREAS, the death tax is particularly damaging to families who are trying to accumulate wealth for the first time, and

12 13

WHEREAS, employees suffer layoffs when small and mediumsized businesses are liquidated to pay death taxes, and

14 15

16

WHEREAS, if the death tax had been repealed in 1996, the United States economy would have realized billions of dollars each year in extra output, and an average of 145,000 new jobs would have been created, and

17 18 19

20

21

WHEREAS, the United States Congress has repeatedly passed legislation repealing the death tax, which shows widespread, bipartisan support for such a repeal, NOW, THEREFORE,

22

Be It Resolved by the Legislature of the State of Florida:

24 25

23

That the United States Congress is requested to immediately and permanently repeal the death tax.

27 28

29

26

BE IT FURTHER RESOLVED that copies of this memorial be dispatched to the President of the United States, to the President of the United States Senate, to the Speaker of the

Page 1 of 2

2006 HM 885

United States House of Representatives, and to each member of 30 the Florida delegation to the United States Congress. 31

Page 2 of 2

# HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. (1)

Bill No. 885

ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing bill: Finance & Tax Committee Representative(s) Stargel offered the following:

# Amendment (with title amendment)

Remove everything after the resolving clause and insert:

WHEREAS, under federal tax relief legislation passed in 2001, the death tax was temporarily phased out but not permanently eliminated, and

WHEREAS, farmers and other small business owners face losing their farms and businesses if the Federal Government resumes the heavy taxation of citizens at death, and

WHEREAS, the death tax is particularly damaging to families who are trying to accumulate wealth for the first time, and

WHEREAS, employees suffer layoffs when small and mediumsized businesses are liquidated to pay death taxes, and

WHEREAS, the United States House of Representatives has repeatedly passed legislation repealing the death tax, which shows widespread, bipartisan support for such a repeal, NOW, THEREFORE,

# HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. (1)

23

Be It Resolved by the Legislature of the State of Florida:

2526

That the United States Congress is requested to immediately and permanently repeal the death tax.

28 29

30

27

BE IT FURTHER RESOLVED that copies of this memorial be dispatched to the President of the United States, to the President of the United States Senate, to the Speaker of the United States House of Representatives, and to each member of the Florida delegation to the United States Congress.

31 32